



# Annual Financial Report

## City of Lexington

Lexington, Minnesota

For the year ended December 31, 2021



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Annual Financial Report  
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INTRODUCTORY SECTION

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

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City of Lexington, Minnesota  
Elected and Appointed Officials  
For the Year Ended December 31, 2021

**ELECTED**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Michael Murphy	Mayor	12/31/22
Kim DeVries	Council Member	12/31/22
Brandon Winge	Council Member	12/31/24
John Hughes	Council Member	12/31/22
Diane Harris	Council Member	12/31/24

**APPOINTED**

Bill Petracek	City Administrator
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FINANCIAL SECTION  
CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council  
City of Lexington, Minnesota

### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Lexington, Minnesota (the City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 15 and the Schedule of Employer's Share of the Net Pension Liability and the Schedules of Employer's Contributions, the related note disclosures, and the Schedule of Changes in Net Pension Liability (Asset) and Related Ratios, starting on page 76 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



**Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.



**Abdo**  
Minneapolis, Minnesota  
May 25, 2022



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## Management's Discussion and Analysis

As management of the City of Lexington, Minnesota, (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2021.

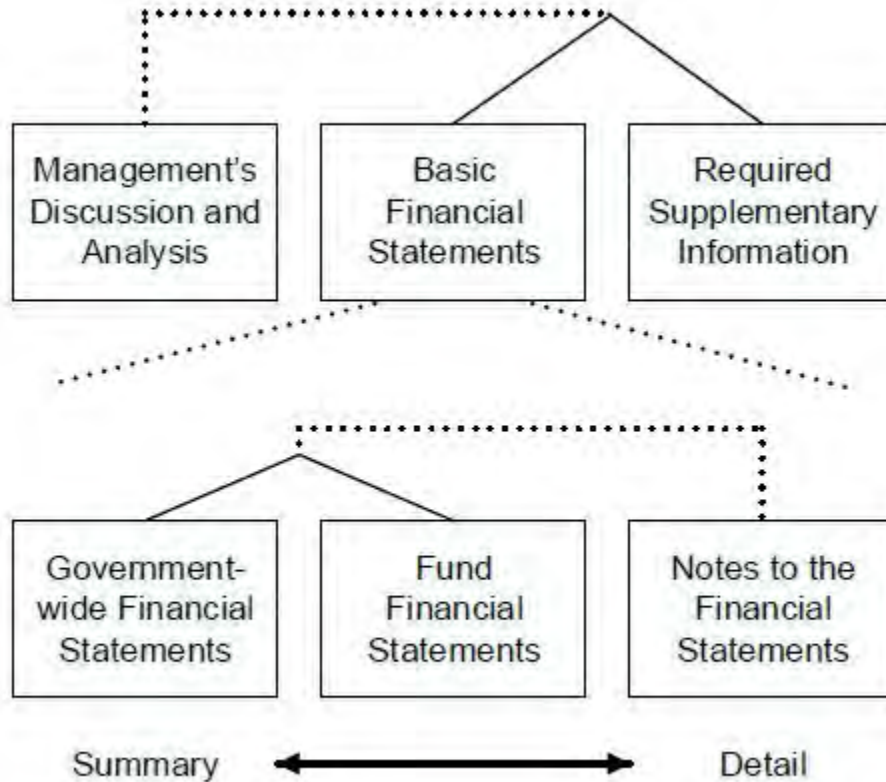
### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$9,006,515 (net position). Of this amount, \$4,810,127 (*unrestricted net position*) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$1,237,593, primarily as a result of Business-type activities.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2,688,610, an increase of \$303,393 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General fund was \$955,666, or 43.7 percent of 2021 actual expenditures and 44.4 percent of budgeted 2022 expenditures and transfers out.
- The City's total noncurrent liabilities decreased \$153,579 or 6.9 percent during the current fiscal year. The decrease was the result of regularly scheduled payments.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves. The following chart shows how the required parts of this annual report are arranged and relate to one another.

### Organization of the City's Annual Financial Report





The following chart summarizes the major features of the City’s financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management’s discussion and analysis explains the structure and contents of each of the statements.

### Major Features of the Government-wide and Fund Financial Statements

	Fund Financial Statements		
	Government-wide Statements	Governmental Funds	Proprietary Funds
Scope	Entire City government and the City’s component units	The activities of the City that are not proprietary or fiduciary, such as police, fire and parks	Activities the City operates similar to private businesses, such as the water and sewer system
Required financial statements	<ul style="list-style-type: none"> <li>• Statement of Net Position</li> <li>• Statement of Activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance Sheet</li> <li>• Statement of Revenues, Expenditures, and Changes in Fund Balances</li> </ul>	<ul style="list-style-type: none"> <li>• Statements of Net Position</li> <li>• Statements of Revenues, Expenses and Changes in Net Position</li> <li>• Statements of Cash Flows</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term
Type of deferred outflows/inflows of resources information	All deferred outflows/inflows of resources, regardless of when cash is received or paid	Only deferred outflows of resources expected to be used up and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All deferred outflows/inflows of resources, regardless of when cash is received or paid
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City’s finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City’s assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenue (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, and interest on long-term debt. The business-type activities of the City include water, sewer, municipal liquor, Lovell building, and storm sewer.

The government-wide financial statements start on page 29 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact by the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, Debt Service fund, Capital Projects fund and TIF District #1-3 fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements or schedules* elsewhere in this report.

The City adopts an annual appropriated budget for the General fund. Budgetary comparison statements have been provided for the General fund to demonstrate compliance with their budgets.

The basic governmental fund financial statements start on page 34 of this report.

**Proprietary Funds.** The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, municipal liquor, Lovell building, and storm sewer.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer, municipal liquor, and Lovell building funds, which are considered to be major funds of the City.

The basic proprietary fund financial statements start on page 40 of this report.

**Notes to the Financial Statements.** The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements start on page 51 of this report.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on page 76 of this report.

**Other Information.** The combining statements referred to earlier in connection with nonmajor governmental funds are presented following the notes to the financial statements. Combining and individual fund financial statements and schedules start on page 82 of this report.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$9,006,515 at the close of the most recent fiscal year.

A large portion of the City's net position (36.1 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### City of Lexington's Summary of Net Position

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
<b>Assets</b>						
Current and other assets	\$ 3,604,193	\$ 3,189,332	\$ 414,861	\$ 3,297,957	\$ 2,734,406	\$ 563,551
Capital assets, net of depreciation	3,740,991	3,659,912	81,079	1,590,701	1,632,592	(41,891)
<b>Total Assets</b>	<b>7,345,184</b>	<b>6,849,244</b>	<b>495,940</b>	<b>4,888,658</b>	<b>4,366,998</b>	<b>521,660</b>
<b>Deferred Outflows of Resources</b>						
Deferred pension resource	186,920	38,539	148,381	180,648	32,424	148,224
<b>Liabilities</b>						
Noncurrent liabilities outstanding	1,807,731	1,948,391	(140,660)	791,380	957,418	(166,038)
Other liabilities	416,804	381,862	34,942	91,654	106,816	(15,162)
<b>Total Liabilities</b>	<b>2,224,535</b>	<b>2,330,253</b>	<b>(105,718)</b>	<b>883,034</b>	<b>1,064,234</b>	<b>(181,200)</b>
<b>Deferred Inflows of Resources</b>						
Deferred pension resource	257,838	102,805	155,033	229,488	20,991	208,497
<b>Net Position</b>						
Net investment in capital assets	2,180,480	2,017,600	162,880	1,074,934	1,045,047	29,887
Restricted	940,974	1,009,377	(68,403)	-	-	-
Unrestricted	1,928,277	1,427,748	500,529	2,881,850	2,269,150	612,700
<b>Total Net Position</b>	<b>\$ 5,049,731</b>	<b>\$ 4,454,725</b>	<b>\$ 595,006</b>	<b>\$ 3,956,784</b>	<b>\$ 3,314,197</b>	<b>\$ 642,587</b>

An additional portion of the City's net position (\$940,974) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$4,810,127) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

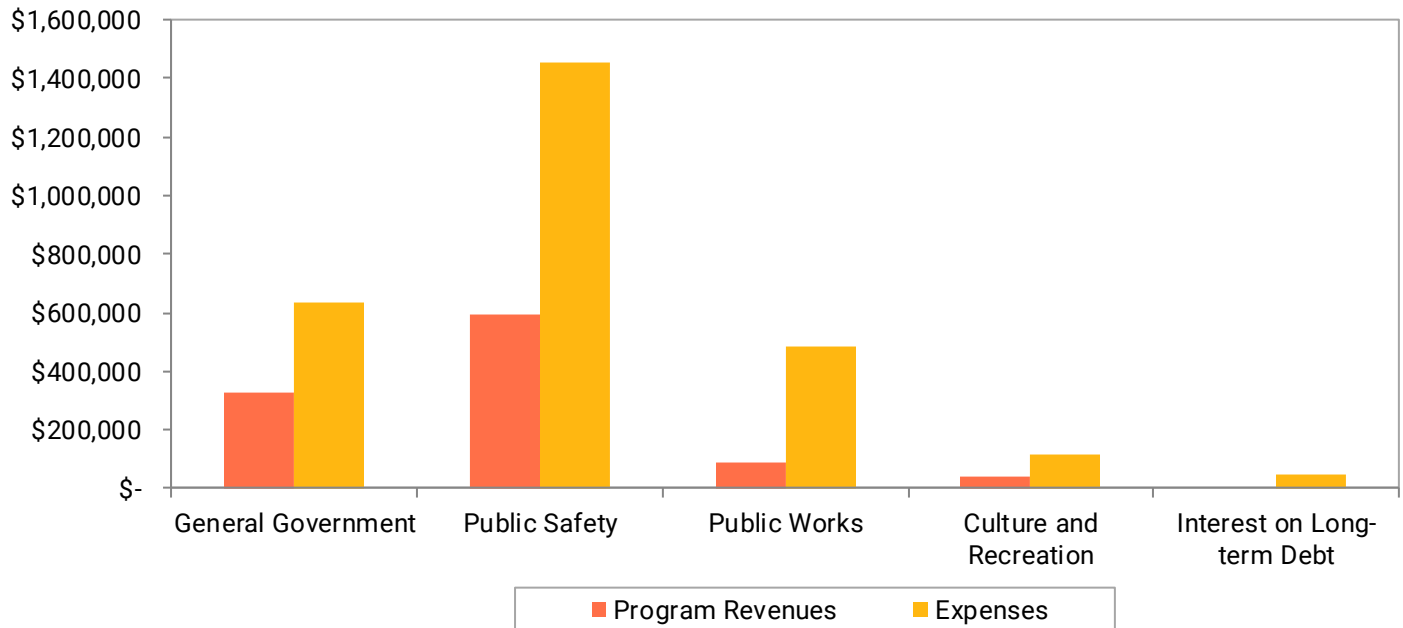
**Governmental Activities.** Governmental activities increased the City's net position by \$595,006, accounting for growth in the net position of the City. Significant changes from the prior year are noted below:

### City of Lexington's Changes in Net Position

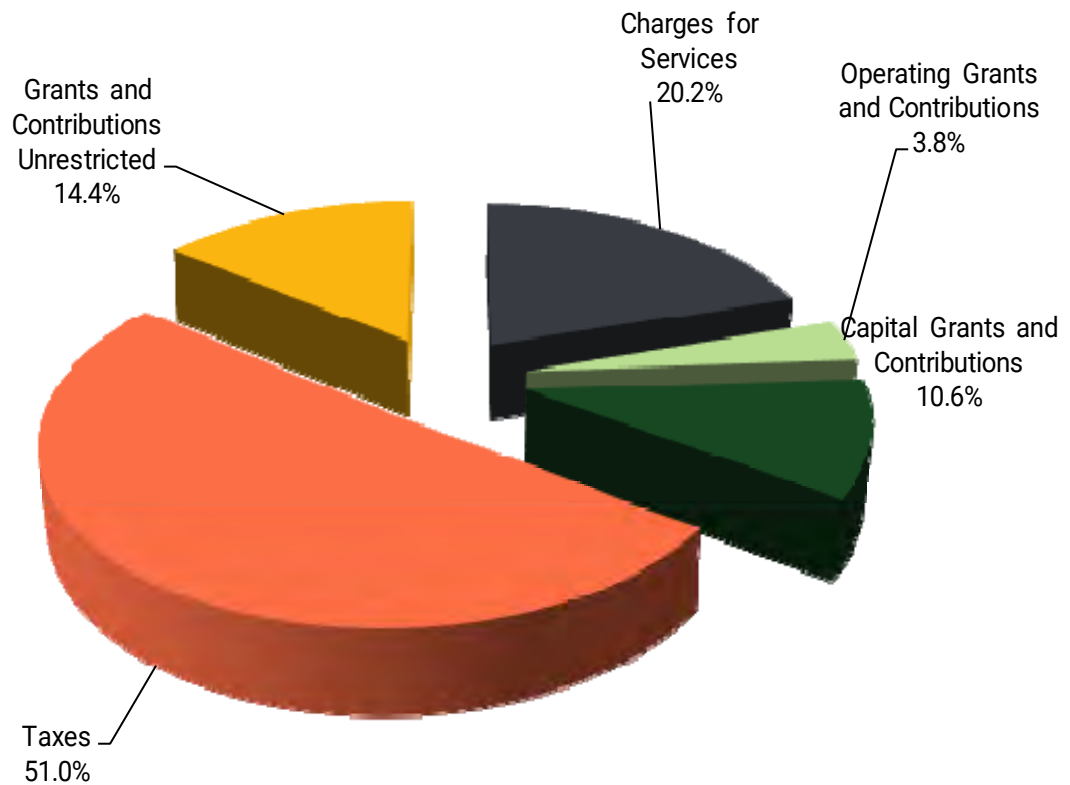
	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
Revenues						
Program Revenues						
Charges for services	\$ 615,760	\$ 378,116	\$ 237,644	\$ 4,271,128	\$ 4,718,034	\$ (446,906)
Operating grants and contributions	115,902	228,490	(112,588)	181	-	181
Capital grants and contributions	324,324	95,786	228,538	677,716	207,886	469,830
General Revenues						
Taxes						
Property taxes	1,156,050	1,199,029	(42,979)	21,069	4,082	16,987
Franchise taxes	183,523	177,425	6,098	-	-	-
Grants and contributions not restricted to specific programs	440,657	433,449	7,208	-	-	-
Unrestricted investment earnings (lo	(505)	35,302	(35,807)	-	23,528	(23,528)
Gain on sale of capital assets	-	58,690	(58,690)	-	-	-
Total Revenues	3,055,094	2,606,287	448,807	4,970,094	4,953,530	16,564
Expenses						
General government	635,737	783,245	(147,508)	-	-	-
Public safety	1,451,294	1,243,411	207,883	-	-	-
Public works	481,878	373,422	108,456	-	-	-
Culture and recreation	117,859	90,404	27,455	-	-	-
Interest on long-term debt	48,320	49,856	(1,536)	-	-	-
Water	-	-	-	221,567	179,077	42,490
Sewer	-	-	-	300,501	276,395	24,106
Municipal liquor	-	-	-	3,470,500	3,897,667	(427,167)
Storm sewer	-	-	-	59,939	65,841	(5,902)
Total Expenses	2,735,088	2,540,338	194,750	4,052,507	4,418,980	(366,473)
Change in Net Position						
Before Transfers	320,006	65,949	254,057	917,587	534,550	383,037
Transfers	275,000	275,000	-	(275,000)	(275,000)	-
Change in Net Position	595,006	340,949	254,057	642,587	259,550	383,037
Net Position, January 1	4,454,725	4,113,776	340,949	3,314,197	3,054,647	259,550
Net Position, December 31	\$ 5,049,731	\$ 4,454,725	\$ 595,006	\$ 3,956,784	\$ 3,314,197	\$ 642,587

The following graph depicts various governmental activities and shows the program revenues and expenses directly related to those activities.

### Expenses and Program Revenues - Governmental Activities



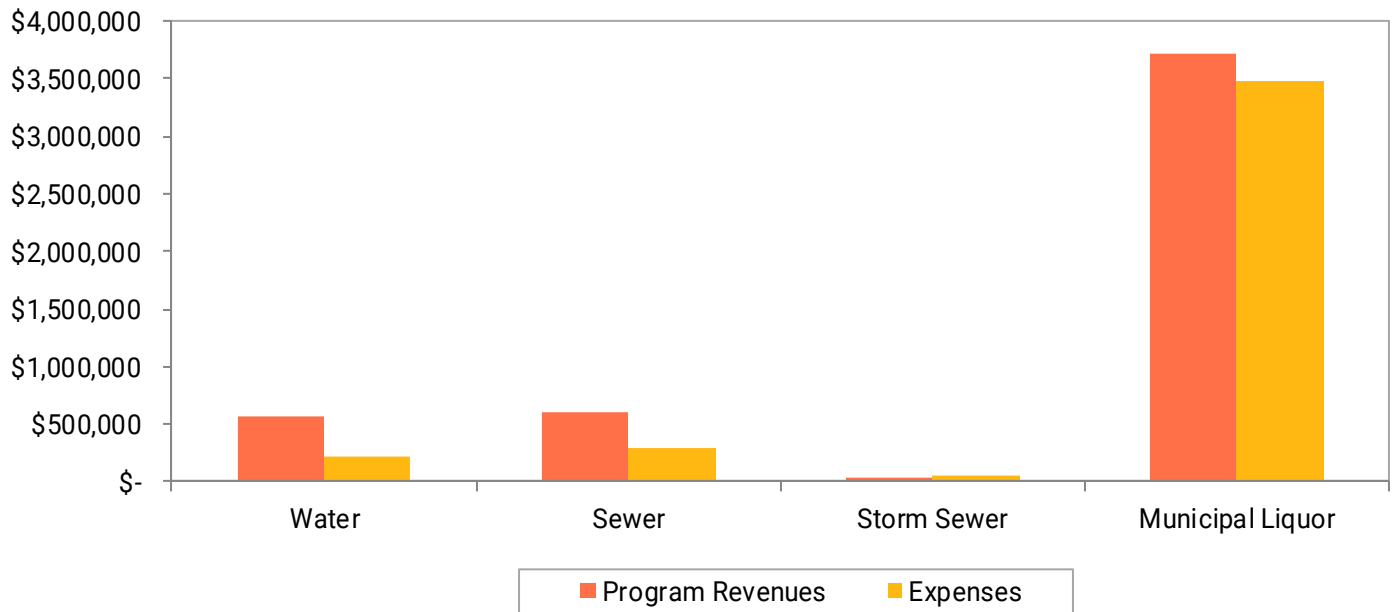
### Revenues by Source - Governmental Activities



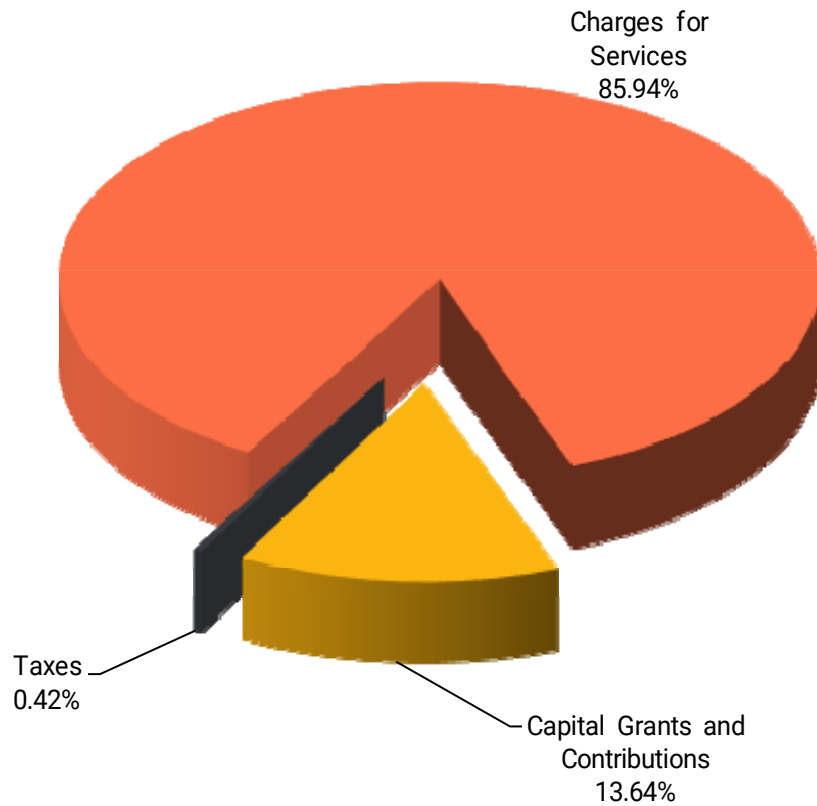
**Business-type Activities.** Business-type activities increased the City's net position by \$642,587.

Below are the graphs showing the business-type activities revenue and expense comparisons.

### Expenses and Program Revenues - Business-type Activities



### Revenues by Source - Business-type Activities



## Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2,688,610, an increase of \$303,393 in comparison with the prior year. Approximately 35.4 percent of this total amount (\$950,762) constitutes *unassigned fund balance*, which is available for spending at the City's discretion. The remainder of fund balance (\$3,639,372) is not available for new spending because it is either 1) nonspendable (\$2,008,102), 2) restricted (\$742,341) or 3) assigned (\$888,929). For further classification, refer to page 34 of this report.

Major Funds	Fund Balance December 31,		Increase (Decrease)
	2021	2020	
<b>General</b> The City had a balanced budget. The increase can be attributed to revenues in excess of budget related to development activity	\$ 1,254,448	\$ 1,008,063	\$ 246,385
<b>Debt Service</b> The fund balance of the Debt Service fund increased due to taxes and assessments over debt payments.	\$ 455,146	\$ 449,739	\$ 5,407
<b>Capital Projects</b> The increase in the fund balance of the capital project fund was mainly due to franchise taxes, interest on interfund loan and intergovernmental revenue.	\$ 2,762,884	\$ 2,638,847	\$ 124,037
<b>TIF District #1-3</b> This is a fund financed with an interfund loan intended to be paid back with future tax increment collections. The increase is due to TIF collections.	\$ (1,906,428)	\$ (1,937,562)	\$ 31,134

### General Fund Budgetary Highlights

The City's General Fund budget was not amended during the year. The budget called for no change in fund balance.

- Actual revenues were \$268,858 over budget and expenditures were \$22,473 over budget.
- The largest favorable revenue variance was in licenses and permits for service revenue exceeding the budget by \$122,174, mainly due to the following higher than expected permits related to nonbusiness: building, mechanical, plumbing, permits and licenses.
- General government expenditures were under budget by \$177,941, mainly related to lower than projected administration costs.

## Capital Asset and Debt Administration

**Capital Assets.** The City's investment in capital assets for its governmental and business-type activities as of December 31, 2021, amounts to \$3,255,414 (net of accumulated depreciation). This investment in capital assets includes land, structures, improvements, machinery and equipment, park facilities, roads and utility infrastructure. Major capital asset events during the current fiscal year included the following:

- Memorial Park Improvement project was completed in 2021
- Salt shed was constructed and capitalized
- City Hall Ground Improvements
- Liquor store digital sign replacement

### City of Lexington's Capital Assets (Net of Depreciation)

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
Land	\$ 63,403	\$ 63,403	\$ -	\$ 51,950	\$ 51,950	\$ -
Construction in Progress	-	34,239	(34,239)	11,640	36,650	(25,010)
Buildings and Improvements	1,656,339	1,373,862	282,477	338,328	306,397	31,931
Infrastructure	1,463,427	1,533,433	(70,006)	1,069,249	1,138,828	(69,579)
Machinery and Equipment	557,822	654,975	(97,153)	119,534	98,767	20,767
<b>Total</b>	<b>\$ 3,740,991</b>	<b>\$ 3,659,912</b>	<b>\$ 81,079</b>	<b>\$ 1,590,701</b>	<b>\$ 1,632,592</b>	<b>\$ (41,891)</b>

Additional information on the City's capital assets can be found in Note 3B starting on page 61 of this report.

**Long-term Debt.** At the end of the current fiscal year, the City had total bonded debt outstanding of \$2,076,278. While all of the City's bonds have revenue streams, they are all backed by the full faith and credit of the City.

	Governmental Activities			Business-type Activities		
	2021	2020	Increase (Decrease)	2021	2020	Increase (Decrease)
G.O. Improvement Bonds	\$ 1,560,511	\$ 1,642,312	\$ (81,801)	\$ 105,767	\$ 107,545	\$ (1,778)
G.O. Utility Revenue Bonds	-	-	-	410,000	480,000	(70,000)
<b>Total</b>	<b>\$ 1,560,511</b>	<b>\$ 1,642,312</b>	<b>\$ (81,801)</b>	<b>\$ 515,767</b>	<b>\$ 587,545</b>	<b>\$ (71,778)</b>

The City's total noncurrent liabilities decreased \$153,579 (6.9 percent) during the current fiscal year, due to regularly scheduled bond payments.

The City maintains an "AA" rating from Standard and Poor's for general obligation debt.

In accordance with Minnesota statutes, the City may not incur or be subject to net debt in excess of 3 percent of the market value of taxable property within the City. Net debt is payable solely from ad valorem taxes and therefore, excludes debt financed partially or entirely by special assessments, enterprise fund revenues or tax increments. The City currently has no debt subject to the limit.

Additional information on the City's long-term debt can be found in Note 3D starting on page 63 of this report.



## **Economic Factors and Next Year's Budgets and Rates**

Economic factors affect the preparation of annual budgets. Properties, and their taxable market value, continued to increase in 2021 and are predicted to increase in 2022. The City adjusts their tax rate for inflation to stay ahead of the cost of providing services to the citizens. As population and police call volumes increase, the City will be taking on a higher percentage of the Centennial Lake Police Department budget obligation.

## **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed by writing to the City of Lexington, 9180 Lexington Avenue, Lexington, Minnesota 55014 or by calling (763) 784-2792.

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

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City of Lexington, Minnesota  
Statement of Net Position  
December 31, 2021

	Governmental Activities	Business-type Activities	Total
<b>Assets</b>			
Cash and temporary investments	\$ 2,986,292	\$ 2,646,661	\$ 5,632,953
Receivables			
Accounts	67,708	172,236	239,944
Accrued interest	2,447	-	2,447
Taxes	38,842	-	38,842
Special assessments	288,676	21,290	309,966
Due from other governments	9,629	-	9,629
Inventories	-	456,399	456,399
Prepaid items	2,951	1,371	4,322
Net pension asset	207,648	-	207,648
Capital assets			
Land and construction in progress	63,403	63,590	126,993
Depreciable assets (net of accumulated depreciation)	3,677,588	1,527,111	5,204,699
Total Assets	<u>7,345,184</u>	<u>4,888,658</u>	<u>12,233,842</u>
<b>Deferred Outflows of Resources</b>			
Deferred pension resources	<u>186,920</u>	<u>180,648</u>	<u>367,568</u>
<b>Liabilities</b>			
Accounts payable	219,666	34,469	254,135
Accrued salaries payable	33,484	14,429	47,913
Due to other governments	-	35,504	35,504
Accrued interest payable	18,746	7,252	25,998
Unearned revenue	144,908	-	144,908
Noncurrent liabilities			
Due within one year			
Long-term liabilities	170,638	105,386	276,024
Due in more than one year			
Long-term liabilities	1,427,509	430,099	1,857,608
Net pension liability	209,584	255,895	465,479
Total Liabilities	<u>2,224,535</u>	<u>883,034</u>	<u>3,107,569</u>
<b>Deferred Inflows of Resources</b>			
Deferred pension resources	<u>257,838</u>	<u>229,488</u>	<u>487,326</u>
Net investment in capital assets	2,180,480	1,074,934	3,255,414
Restricted for			
Debt service	653,779	-	653,779
Fire equipment	130,076	-	130,076
Cable TV equipment	33,847	-	33,847
Parks	84,531	-	84,531
Small cities assistance	38,741	-	38,741
Unrestricted	<u>1,928,277</u>	<u>2,881,850</u>	<u>4,810,127</u>
Total Net Position	<u>\$ 5,049,731</u>	<u>\$ 3,956,784</u>	<u>\$ 9,006,515</u>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Activities  
For the Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities</b>				
General government	\$ 635,737	\$ 291,406	\$ 38,741	\$ -
Public safety	1,451,294	281,410	52,164	257,745
Public works	481,878	-	24,997	66,579
Culture and recreation	117,859	42,944	-	-
Interest on long-term debt	48,320	-	-	-
Total Governmental Activities	<u>2,735,088</u>	<u>615,760</u>	<u>115,902</u>	<u>324,324</u>
<b>Business-type Activities</b>				
Water	221,567	228,103	181	344,719
Sewer	300,501	275,018	-	331,100
Municipal liquor	3,470,500	3,724,538	-	-
Storm sewer	59,939	43,469	-	1,897
Total Business-type Activities	<u>4,052,507</u>	<u>4,271,128</u>	<u>181</u>	<u>677,716</u>
Total	<u>\$ 6,787,595</u>	<u>\$ 4,886,888</u>	<u>\$ 116,083</u>	<u>\$ 1,002,040</u>

General Revenues

Taxes
Property taxes, levied for general purposes
Property taxes, levied for debt service
Tax increments
Franchise taxes
Grants and contributions not restricted to specific programs
Unrestricted investment earnings (loss)
Transfers
Total General Revenues and Transfers

Change in Net Position

Net Position, January 1

Net Position, December 31

The notes to the financial statements are an integral part of this statement.

Net (Expenses) Revenues and  
Changes in Net Position

Governmental Activities	Business-type Activities	Total
\$ (305,590)	\$ -	\$ (305,590)
(859,975)	-	(859,975)
(390,302)	-	(390,302)
(74,915)	-	(74,915)
(48,320)	-	(48,320)
<u>(1,679,102)</u>	<u>-</u>	<u>(1,679,102)</u>
-	351,436	351,436
-	305,617	305,617
-	254,038	254,038
-	(14,573)	(14,573)
<u>-</u>	<u>896,518</u>	<u>896,518</u>
<u>(1,679,102)</u>	<u>896,518</u>	<u>(782,584)</u>
1,026,061	21,069	1,047,130
129,989	-	129,989
219,383	-	219,383
183,523	-	183,523
440,657	-	440,657
(505)	-	(505)
275,000	(275,000)	-
<u>2,274,108</u>	<u>(253,931)</u>	<u>2,020,177</u>
595,006	642,587	1,237,593
<u>4,454,725</u>	<u>3,314,197</u>	<u>7,768,922</u>
<u>\$ 5,049,731</u>	<u>\$ 3,956,784</u>	<u>\$ 9,006,515</u>

The notes to the financial statements are an integral part of this statement.

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FUND FINANCIAL STATEMENTS

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

City of Lexington, Minnesota

Balance Sheet

Governmental Funds

December 31, 2021

	General	Debt Service	Capital Projects	TIF District #1-3	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and temporary investments	\$ 1,422,386	\$ 452,611	\$ 713,161	\$ 99,668	\$ 298,466	\$ 2,986,292
Receivables						
Accounts	8,903	-	58,805	-	-	67,708
Accrued interest	2,447	-	-	-	-	2,447
Taxes	36,307	2,535	-	-	-	38,842
Special assessments	1,338	217,379	-	-	69,959	288,676
Due from other governments	9,629	-	-	-	-	9,629
Advance to other funds	-	-	2,005,151	-	-	2,005,151
Prepaid items	2,951	-	-	-	-	2,951
<b>Total Assets</b>	<b>\$ 1,483,961</b>	<b>\$ 672,525</b>	<b>\$ 2,777,117</b>	<b>\$ 99,668</b>	<b>\$ 368,425</b>	<b>\$ 5,401,696</b>
<b>Liabilities</b>						
Accounts payable	\$ 173,490	\$ -	\$ 14,233	\$ 945	\$ 30,998	\$ 219,666
Accrued salaries payable	33,484	-	-	-	-	33,484
Due to other funds	-	-	-	2,005,151	-	2,005,151
Unearned revenue	-	-	-	-	144,908	144,908
<b>Total Liabilities</b>	<b>206,974</b>	<b>-</b>	<b>14,233</b>	<b>2,006,096</b>	<b>175,906</b>	<b>2,403,209</b>
<b>Deferred Inflows of Resources</b>						
Unavailable revenue - delinquent taxes	22,539	-	-	-	-	22,539
Unavailable revenue - special assessments	-	217,379	-	-	69,959	287,338
<b>Total Deferred Inflows of Resources</b>	<b>22,539</b>	<b>217,379</b>	<b>-</b>	<b>-</b>	<b>69,959</b>	<b>309,877</b>
<b>Fund Balances</b>						
<b>Nonspendable</b>						
Advance to other funds	-	-	2,005,151	-	-	2,005,151
Prepaid items	2,951	-	-	-	-	2,951
<b>Restricted for</b>						
Debt service	-	455,146	-	-	-	455,146
Fire equipment	-	-	130,076	-	-	130,076
Cable TV equipment	-	-	33,847	-	-	33,847
Parks	-	-	-	-	84,531	84,531
Small cities assistance	38,741	-	-	-	-	38,741
<b>Assigned to</b>						
Future capital	257,090	-	593,810	-	38,029	888,929
Unassigned	955,666	-	-	(1,906,428)	-	(950,762)
<b>Total Fund Balances</b>	<b>1,254,448</b>	<b>455,146</b>	<b>2,762,884</b>	<b>(1,906,428)</b>	<b>122,560</b>	<b>2,688,610</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 1,483,961</b>	<b>\$ 672,525</b>	<b>\$ 2,777,117</b>	<b>\$ 99,668</b>	<b>\$ 368,425</b>	<b>\$ 5,401,696</b>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
 Reconciliation of the Balance Sheet  
 to the Statement of Net Position  
 Governmental Funds  
 December 31, 2021

Amounts reported for the governmental activities in the statement of net position are different because

Total Fund Balances - Governmental Funds	\$ 2,688,610
Capital assets used in governmental activities are not financial resources, and therefore are not reported as assets in governmental funds.	
Cost of capital assets	7,100,154
Less accumulated depreciation	(3,359,163)
Long-term assets from pensions reported in governmental activities are not current financial resources and therefore are not reported as assets in the funds.	
Net pension asset	207,648
Noncurrent liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Noncurrent liabilities at year-end consist of	
Compensated absences payable	(37,636)
Net pension liability	(209,584)
Bonds payable	(1,560,511)
Some receivables are not available soon enough to pay for the current period's expenditures, and therefore are unavailable in the funds.	
Delinquent taxes receivable	22,539
Special assessments receivable	287,338
Governmental funds do not report a liability for accrued interest until due and payable.	(18,746)
Governmental funds do not report long-term amounts related to pensions.	
Deferred outflows of pension resources	186,920
Deferred inflows of pension resources	(257,838)
Total Net Position - Governmental Activities	\$ 5,049,731

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2021

	General	Debt Service	Capital Projects	TIF District #1-3	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
<b>Taxes</b>						
Property taxes	\$ 1,041,160	\$ 129,989	\$ -	\$ -	\$ -	\$ 1,171,149
Tax increments	-	-	-	219,383	-	219,383
Franchise taxes	-	4,071	179,452	-	-	183,523
Licenses and permits	314,824	-	-	-	-	314,824
Intergovernmental	556,015	-	205,000	-	-	761,015
Charges for services	194,661	-	3,755	-	42,944	241,360
Fines and forfeitures	23,551	-	-	-	-	23,551
Special assessments	-	35,760	-	-	6,395	42,155
Investment earnings (loss)	(505)	-	85,198	-	-	84,693
Miscellaneous	29,630	-	52,745	-	-	82,375
<b>Total Revenues</b>	<b><u>2,159,336</u></b>	<b><u>169,820</u></b>	<b><u>526,150</u></b>	<b><u>219,383</u></b>	<b><u>49,339</u></b>	<b><u>3,124,028</u></b>
<b>Expenditures</b>						
<b>Current</b>						
General government	450,325	-	-	103,051	-	553,376
Public safety	1,442,426	-	-	-	-	1,442,426
Public works	196,786	-	-	-	-	196,786
Culture and recreation	98,414	-	-	-	-	98,414
<b>Capital outlay</b>						
General government	-	33,457	10,920	-	-	44,377
Public safety	-	-	28,214	-	-	28,214
Public works	-	-	139,779	-	185,056	324,835
Culture and recreation	-	-	10,000	-	181,053	191,053
<b>Debt service</b>						
Principal	-	81,802	-	-	-	81,802
Interest and other	-	49,154	-	85,198	-	134,352
<b>Total Expenditures</b>	<b><u>2,187,951</u></b>	<b><u>164,413</u></b>	<b><u>188,913</u></b>	<b><u>188,249</u></b>	<b><u>366,109</u></b>	<b><u>3,095,635</u></b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b><u>(28,615)</u></b>	<b><u>5,407</u></b>	<b><u>337,237</u></b>	<b><u>31,134</u></b>	<b><u>(316,770)</u></b>	<b><u>28,393</u></b>
<b>Other Financing Sources (Uses)</b>						
Transfers in	275,000	-	-	-	213,200	488,200
Transfers out	-	-	(213,200)	-	-	(213,200)
<b>Total Other Financing Sources (Uses)</b>	<b><u>275,000</u></b>	<b><u>-</u></b>	<b><u>(213,200)</u></b>	<b><u>-</u></b>	<b><u>213,200</u></b>	<b><u>275,000</u></b>
<b>Net Change in Fund Balances</b>	<b>246,385</b>	<b>5,407</b>	<b>124,037</b>	<b>31,134</b>	<b>(103,570)</b>	<b>303,393</b>
<b>Fund Balances, January 1</b>	<b><u>1,008,063</u></b>	<b><u>449,739</u></b>	<b><u>2,638,847</u></b>	<b><u>(1,937,562)</u></b>	<b><u>226,130</u></b>	<b><u>2,385,217</u></b>
<b>Fund Balances, December 31</b>	<b><u>\$ 1,254,448</u></b>	<b><u>\$ 455,146</u></b>	<b><u>\$ 2,762,884</u></b>	<b><u>\$ (1,906,428)</u></b>	<b><u>\$ 122,560</u></b>	<b><u>\$ 2,688,610</u></b>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
 Reconciliation of the Statement of Revenues, Expenditures and  
 Changes in Fund Balances to the Statement of Activities  
 Governmental Funds  
 For the Year Ended December 31, 2021

Amounts reported for governmental activities in the statement of activities are different because

Total Net Change in Fund Balances - Governmental Funds	\$ 303,393
<p>Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.</p>	
Capital outlays	348,918
Depreciation expense	(267,839)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p>	
Principal repayments	81,802
<p>Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.</p>	
	834
<p>Long-term pension activity is not reported in governmental funds.</p>	
Pension expense	117,363
Pension revenue from state contributions	544
<p>Certain revenues are recognized as soon as they are earned. Under the modified accrual basis of accounting, certain revenues cannot be recognized until they are available to liquidate liabilities of the current period.</p>	
Special assessments	30,819
Property taxes	(15,099)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>	
Compensated absences	(5,729)
Compensated absences	<u>(5,729)</u>
Change in Net Position - Governmental Activities	<u><u>\$ 595,006</u></u>

The notes to the financial statements are an integral part of this statement.

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City of Lexington, Minnesota  
Statement of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual  
General Fund  
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
Revenues				
Taxes	\$ 1,079,531	\$ 1,079,531	\$ 1,041,160	\$ (38,371)
Licenses and permits	192,650	192,650	314,824	122,174
Intergovernmental	518,153	518,153	556,015	37,862
Charges for services	82,600	82,600	194,661	112,061
Fines and forfeitures	12,000	12,000	23,551	11,551
Interest on investments (loss)	2,544	2,544	(505)	(3,049)
Miscellaneous	3,000	3,000	29,630	26,630
Total Revenues	<u>1,890,478</u>	<u>1,890,478</u>	<u>2,159,336</u>	<u>268,858</u>
Expenditures				
Current				
General government	628,266	628,266	450,325	177,941
Public safety	1,199,530	1,199,530	1,442,426	(242,896)
Public works	222,158	222,158	196,786	25,372
Culture and recreation	115,524	115,524	98,414	17,110
Total Expenditures	<u>2,165,478</u>	<u>2,165,478</u>	<u>2,187,951</u>	<u>(22,473)</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(275,000)	(275,000)	(28,615)	246,385
Other Financing Sources (Uses)				
Transfers in	<u>275,000</u>	<u>275,000</u>	<u>275,000</u>	<u>-</u>
Net Change in Fund Balances	-	-	246,385	246,385
Fund Balances, January 1	<u>1,008,063</u>	<u>1,008,063</u>	<u>1,008,063</u>	<u>-</u>
Fund Balances, December 31	<u>\$ 1,008,063</u>	<u>\$ 1,008,063</u>	<u>\$ 1,254,448</u>	<u>\$ 246,385</u>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Net Position (Continued on the Following Pages)  
Proprietary Funds  
December 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	Municipal Liquor
<b>Assets</b>			
<b>Current Assets</b>			
Cash and temporary investments	\$ 277,491	\$ 1,294,312	\$ 614,524
Receivables			
Accounts	55,157	63,514	40,731
Special assessments	8,897	7,799	-
Inventories	-	-	456,399
Prepaid items	-	-	1,371
Total Current Assets	<u>341,545</u>	<u>1,365,625</u>	<u>1,113,025</u>
<b>Noncurrent Assets</b>			
<b>Capital assets</b>			
Land	-	-	51,950
Buildings and improvements	-	-	963,691
Infrastructure	1,449,301	1,316,113	-
Machinery and equipment	54,259	157,160	337,292
Construction in progress	10,190	1,450	-
Less accumulated depreciation	<u>(822,598)</u>	<u>(1,123,289)</u>	<u>(878,969)</u>
Total Capital Assets (Net of Accumulated Depreciation)	<u>691,152</u>	<u>351,434</u>	<u>473,964</u>
Total Assets	<u>1,032,697</u>	<u>1,717,059</u>	<u>1,586,989</u>
<b>Deferred Outflows of Resources</b>			
Deferred pension resources	<u>21,993</u>	<u>19,861</u>	<u>133,656</u>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Accounts payable	2,175	2,938	29,403
Accrued salaries payable	-	-	14,429
Due to other governments	1,138	-	34,366
Accrued interest payable	2,146	3,916	-
Compensated absences payable - current	-	-	19,718
Bonds payable - current	<u>25,000</u>	<u>50,000</u>	<u>-</u>
Total Current Liabilities	<u>30,459</u>	<u>56,854</u>	<u>97,916</u>

The notes to the financial statements are an integral part of this statement.



Business-type Activities - Enterprise Funds

<u>Lovell Building</u>	<u>Nonmajor Storm Sewer</u>	<u>Total</u>
\$ 581,168	\$ (120,834)	\$ 2,646,661
-	12,834	172,236
-	4,594	21,290
-	-	456,399
-	-	1,371
<u>581,168</u>	<u>(103,406)</u>	<u>3,297,957</u>
-	-	51,950
-	-	963,691
-	98,871	2,864,285
-	-	548,711
-	-	11,640
-	(24,720)	(2,849,576)
<u>-</u>	<u>74,151</u>	<u>1,590,701</u>
<u>581,168</u>	<u>(29,255)</u>	<u>4,888,658</u>
<u>-</u>	<u>5,138</u>	<u>180,648</u>
(252)	205	34,469
-	-	14,429
-	-	35,504
-	1,190	7,252
-	-	19,718
-	10,668	85,668
<u>(252)</u>	<u>12,063</u>	<u>197,040</u>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Net Position (Continued)  
Proprietary Funds  
December 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	Municipal Liquor
Noncurrent Liabilities			
Bonds payable	\$ 120,000	\$ 215,000	\$ -
Net pension liability	33,693	29,819	185,349
Total Noncurrent Liabilities	153,693	244,819	185,349
 Total Liabilities	 184,152	 301,673	 283,265
Deferred Inflows of Resources			
Deferred pension resources	27,937	25,230	169,792
Net Position			
Net investment in capital assets	546,152	86,434	473,964
Unrestricted	296,449	1,323,583	793,624
 Total Net Position	 \$ 842,601	 \$ 1,410,017	 \$ 1,267,588

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

<u>Lovell Building</u>	<u>Nonmajor Storm Sewer</u>	<u>Total</u>
\$ -	\$ 95,099	\$ 430,099
-	7,034	255,895
-	102,133	685,994
(252)	114,196	883,034
-	6,529	229,488
-	(31,616)	1,074,934
581,420	(113,226)	2,881,850
<u>\$ 581,420</u>	<u>\$ (144,842)</u>	<u>\$ 3,956,784</u>

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Revenues, Expenses and Changes in Net Position  
Proprietary Funds  
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	Municipal Liquor
Operating Revenues			
Sales	\$ -	\$ -	\$ 3,722,819
Cost of sales	-	-	(2,795,296)
Gross Profit	-	-	927,523
Charges for services	228,103	267,362	-
Total Operating Revenues	<u>228,103</u>	<u>267,362</u>	<u>927,523</u>
Operating Expenses			
Personnel services	79,970	72,298	492,241
Supplies	13,466	2,360	1,523
Other services and charges	86,670	174,481	127,688
Depreciation	36,014	41,497	53,752
Total Operating Expenses	<u>216,120</u>	<u>290,636</u>	<u>675,204</u>
Operating Income (Loss)	<u>11,983</u>	<u>(23,274)</u>	<u>252,319</u>
Nonoperating Revenues (Expenses)			
Miscellaneous revenue	181	7,656	1,719
Property taxes	-	-	-
Interest expense	(5,447)	(9,865)	-
Total Nonoperating Revenues (Expenses)	<u>(5,266)</u>	<u>(2,209)</u>	<u>1,719</u>
Income (Loss) Before Contributions and Transfers	6,717	(25,483)	254,038
Capital Contributions	344,719	331,100	-
Transfers Out	-	-	(175,000)
Change in Net Position	351,436	305,617	79,038
Net Position, January 1	<u>491,165</u>	<u>1,104,400</u>	<u>1,188,550</u>
Net Position, December 31	<u>\$ 842,601</u>	<u>\$ 1,410,017</u>	<u>\$ 1,267,588</u>

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

Lovell Building	Nonmajor Storm Sewer	Total
\$ -	\$ -	\$ 3,722,819
-	-	(2,795,296)
-	-	927,523
-	43,469	538,934
-	43,469	1,466,457
-	18,559	663,068
-	818	18,167
-	35,151	423,990
-	2,472	133,735
-	57,000	1,238,960
-	(13,531)	227,497
-	-	9,556
-	21,069	21,069
-	(2,939)	(18,251)
-	18,130	12,374
-	4,599	239,871
-	1,897	677,716
(100,000)	-	(275,000)
(100,000)	6,496	642,587
681,420	(151,338)	3,314,197
\$ 581,420	\$ (144,842)	\$ 3,956,784

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Cash Flows (Continued on the Following Pages)  
Proprietary Funds  
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	Municipal Liquor
Cash Flows from Operating Activities			
Receipts from customers and users	\$ 215,433	\$ 268,360	\$ 3,739,629
Other operating receipts	181	7,656	1,719
Payments to suppliers	(104,632)	(176,470)	(2,970,782)
Payments to employees	(83,717)	(75,674)	(518,426)
Net Cash Provided (Used) by Operating Activities	<u>27,265</u>	<u>23,872</u>	<u>252,140</u>
Cash Flows from Noncapital Financing Activities			
Transfers to other funds	-	-	(175,000)
Cash Flows from Capital and Related Financing Activities			
Acquisition of capital assets	(10,190)	(1,450)	(80,204)
Property taxes collected	-	-	-
Capital contributions	344,719	331,100	-
Principal paid on long-term debt	(25,000)	(45,000)	-
Interest paid on long-term debt	(5,780)	(10,465)	-
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>303,749</u>	<u>274,185</u>	<u>(80,204)</u>
Net Increase (Decrease) in Cash and Cash Equivalents	331,014	298,057	(3,064)
Cash and Cash Equivalents, January 1	<u>(53,523)</u>	<u>996,255</u>	<u>617,588</u>
Cash and Cash Equivalents, December 31	<u><u>\$ 277,491</u></u>	<u><u>\$ 1,294,312</u></u>	<u><u>\$ 614,524</u></u>

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

Lovell Building	Nonmajor Storm Sewer	Total
\$ -	\$ 43,475	\$ 4,266,897
-	-	9,556
1,975	(36,697)	(3,286,606)
-	(19,453)	(697,270)
1,975	(12,675)	292,577
(100,000)	-	(275,000)
-	-	(91,844)
-	25,008	25,008
-	1,897	677,716
-	(1,778)	(71,778)
-	(2,948)	(19,193)
-	22,179	519,909
(98,025)	9,504	537,486
679,193	(130,338)	2,109,175
\$ 581,168	\$ (120,834)	\$ 2,646,661

The notes to the financial statements are an integral part of this statement.

City of Lexington, Minnesota  
Statement of Cash Flows (Continued)  
Proprietary Funds  
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds		
	Water	Sewer	Municipal Liquor
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities			
Operating income (loss)	\$ 11,983	\$ (23,274)	\$ 252,319
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation	36,014	41,497	53,752
Other income	181	7,656	1,719
(Increase) decrease in assets			
Accounts receivable	(13,032)	(4,480)	16,810
Special assessments receivable	362	2,686	-
Due from other governments	-	2,792	-
Inventories	-	-	(35,147)
Prepaid items	-	-	(1)
(Increase) decrease in deferred outflows of resources			
Deferred pension resources	(18,074)	(16,323)	(109,606)
Increase (decrease) in liabilities			
Accounts payable	(3,177)	371	(7,728)
Due to other governments	(1,319)	-	(3,399)
Accrued salaries payable	-	-	(215)
Deposits payable	-	-	-
Compensated absences payable	-	-	(799)
Net pension liability	(11,074)	(9,993)	(69,786)
Decrease in deferred inflows of resources			
Deferred pension resources	25,401	22,940	154,221
Net Cash Provided (Used) By Operating Activities	\$ 27,265	\$ 23,872	\$ 252,140

The notes to the financial statements are an integral part of this statement.



Business-type Activities - Enterprise Funds

<u>Lovell Building</u>	<u>Nonmajor Storm Sewer</u>	<u>Total</u>
\$ -	\$ (13,531)	\$ 227,497
-	2,472	133,735
-	-	9,556
-	(1,978)	(2,680)
-	1,984	5,032
-	-	2,792
-	-	(35,147)
-	-	(1)
-	(4,221)	(148,224)
-	(728)	(11,262)
-	-	(4,718)
-	-	(215)
1,975	-	1,975
-	-	(799)
-	(2,608)	(93,461)
-	5,935	208,497
<u>\$ 1,975</u>	<u>\$ (12,675)</u>	<u>\$ 292,577</u>

The notes to the financial statements are an integral part of this statement.

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## Note 1: Summary of Significant Accounting Policies

### A. Reporting Entity

The City of Lexington, Minnesota (the City) operates under "Optional Plan A" as defined in the State of Minnesota statutes. The City is governed by an elected Mayor and four-member City Council. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City.

The City has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The City does not have any component units.

### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 1: Summary of Significant Accounting Policies (Continued)**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service fund* accounts for the servicing of general long-term debt not being financed by proprietary funds.

The *Capital Projects fund* accounts for the financial resources to be used for capital equipment acquisitions of the City's governmental activities.

The *TIF District #1-3* fund accounts for the activity of the TIF district.

The City reports the following major proprietary funds:

The *Water fund* accounts for the activities of the water distribution system the City maintains.

The *Sewer fund* accounts for the activities of the City's sewage collection operations.

The *Municipal Liquor fund* accounts for the costs associated with the City's off-sale liquor store operation.

The *Lovell Building fund* accounts for the remaining sales proceeds of the building.

As a general rule, the effect of interfund activity has been eliminated from government-wide financial statements.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## Note 1: Summary of Significant Accounting Policies (Continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance

#### *Deposits and Investments*

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments. The proprietary funds' portion in the government-wide cash and temporary investments pool is considered to be cash and cash equivalents for purposes of the Statement of Cash Flows.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.
2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.
6. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
9. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

Broker money market funds operate in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the shares.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's recurring fair value measurements are listed in detail on page 60 and are valued using quoted market prices (Level 2 inputs).

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 1: Summary of Significant Accounting Policies (Continued)**

The City has the following recurring fair value measurements as of December 31, 2021:

- Negotiable certificates of deposits of \$1,491,254 are valued using a matrix pricing model (Level 2 inputs)

The Minnesota Municipal Money Market Fund is regulated by Minnesota statutes and the Board of Directors of the League of Minnesota Cities and is an external investment pool not registered with the Securities Exchange Commission (SEC) that follows the regulatory rules of the SEC. In accordance with GASB Statement No. 79, the City's investment in this pool is valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the 4M Liquid Asset Fund. Investments in the 4M Plus must be deposited for a minimum of 14 calendar days. Withdrawals prior to the 14-day restriction period will be subject to a penalty equal to seven days interest on the amount withdrawn. Seven days' notice of redemption is required for withdrawals of investments in the 4M Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption. Financial statements of the 4M Fund can be obtained by contracting RBC Global Management at 100 South Fifth Street, Suite 2300, Minneapolis, MN 55402-1240.

***Property Taxes***

The City Council annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the City. These taxes attach an enforceable lien on taxable property within the City on January 1 and are payable by the property owners in two installments. The taxes are collected by the County and tax settlements are made to the City during January, June and December each year.

Delinquent taxes receivable include the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for taxes not received within 60 days after year end in the governmental fund financial statements.

***Accounts Receivable***

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2021. The City annually certifies delinquent water, sewer and storm sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

***Special Assessments***

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivable upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental special assessments receivable are offset by a deferred inflow of resources in the fund financial statements.

***Inventories and Prepaid Items***

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items of the City are accounted for using the consumption method.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are, reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of more than the amounts defined below (amount not rounded) and an estimated useful life in excess of one year. For financial statement purposes only, a capitalization threshold is established for each capital asset category as follows:

Land/Land Improvements	\$	10,000
Other Improvements		25,000
Buildings		25,000
Building Improvements		25,000
Machinery and Equipment		5,000
Vehicles		5,000
Infrastructure		100,000
Other Assets		5,000

In the case of initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City has elected not to retroactively capitalize the general infrastructure acquired prior to January 1, 2004. As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. Capital asset improvement costs are capitalized if the costs exceed the capitalization threshold and either the value of the asset or estimated life is increased by 25 percent of the original cost, or the cost results in an increase in the capacity of the asset, or the efficiency of the asset is increased by more than 10 percent. Donated capital assets are recorded at acquisition value at the date of donation.

Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

Assets	Useful Lives in Years
Buildings and Improvements	15 to 50
Machinery and Equipment	5 to 10
Infrastructure	20 to 50

**Deferred Outflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has only one item that qualifies for reporting in this category. Accordingly, the item, deferred pension resources, is reported only in the statements of net position. This item results from actuarial calculations and current year pension contributions made subsequent to the measurement date.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 1: Summary of Significant Accounting Policies (Continued)**

***Pensions***

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of measuring the net pension liability (asset), deferred outflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit plan administered by PERA through the Statewide Volunteer Firefighter Retirement Plan (SVF) for the Lexington Firefighter's Relief Association and additions to and deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the General Employees Retirement Plan and the Lexington Fire Relief Association is as follows :

	Public Employees Retirement Association of Minnesota (PERA) GERP		Fire Relief Association		Total All Plans
Pension Expense	\$ 16,572	\$	29,344	\$	\$ 45,916

***Compensated Absences***

It is the City's policy to permit employees to accumulate earned but unused paid time off benefits to a maximum of 400 hours. All paid time off pay is accrued when incurred in the government-wide and proprietary funds. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Union employees are allowed severance equal to their unused compensatory time. In governmental fund types the cost of these benefits is recognized when payments are made to the employees. The General fund is typically used to liquidate governmental compensated absences.

***Long-term Obligations***

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. The recognition of bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.



## Note 1: Summary of Significant Accounting Policies (Continued)

### *Deferred Inflows of Resources*

In addition to liabilities, the statement of net position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items, *unavailable revenue* and *deferred pension resources*.

*Unavailable revenue* arises only under a modified accrual basis of accounting that qualifies as needing to be reported in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The City has an additional item which qualifies for reporting in this category. The item, *deferred pension resources*, is reported only in the statements of net position and results from actuarial calculations.

### *Fund Balance*

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

*Nonspendable* - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

*Restricted* - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

*Committed* - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

*Assigned* - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the City Council itself or by an official to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the City Administrator.

*Unassigned* - The residual classification for the General fund and also negative residual amounts in other funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has formally adopted a fund balance policy for the General fund. The City's policy is to maintain a minimum unassigned fund balance of 45 percent of budgeted expenditures for cash-flow timing needs.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 1: Summary of Significant Accounting Policies (Continued)**

**Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

- a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position - Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position - All other net position that do not meet the definition of "restricted" or "net investment in capital assets".

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**Note 2: Stewardship, Compliance and Accountability**

**A. Budgetary Information**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. There were no budget amendments in 2021.

**B. Deficit Fund Equity**

The following funds had a net position deficit at December 31, 2021:

Fund	Amount
Major	
TIF District #1-3	\$ 1,906,428
Nonmajor Enterprise Fund	
Storm Sewer	144,842

This deficit will be eliminated with future charges for services, tax increment collections, special assessment collections, future bond proceeds or transfers in.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 2: Stewardship, Compliance and Accountability (Continued)**

**C. Excess of Expenditures Over Appropriations**

For the year ended December 31, 2021, expenditures exceeded appropriations in the following fund:

Fund	Budget	Actual	Excess of Expenditures Over Appropriations
General	\$ 2,165,478	\$ 2,187,951	\$ 22,473

These excess expenditures were funded with revenues in excess of budget and other financing sources.

**Note 3: Detailed Notes on All Funds**

**A. Deposits and Investments**

**Deposits**

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds, with the exception of irrevocable standby letters of credit issued by Federal Home Loan Banks as this type of collateral only requires collateral pledged equal to 100 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency.

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the City.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

**Investments**

At year end, the City's investment balances were as follows:

Investment Type	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Amount	Fair Value Measurement Using	
				Level 1	Level 2
Pooled Investments at Amortized Costs					
4M fund	N/A	less than 6 months	\$ 4,138,899		
Non-pooled Investments at Fair Value					
Negotiable certificates of deposit	N/A	less than 1 year	746,298	\$ -	\$ 746,298
Negotiable certificates of deposit	N/A	1 to 3 years	744,956	-	744,956
Total Investments			<u>\$ 5,630,153</u>	<u>\$ -</u>	<u>\$ 1,491,254</u>

(1) Ratings are provided by various rating agencies where applicable to indicate associated credit risk.

(2) Interest rate risk is disclosed using the segmented time distribution method.

N/A Indicates not applicable or available.

The investments of the City are subject to the following risks:

- *Credit Risk* is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Ratings are provided by various credit rating agencies and where applicable, indicate associated credit risk. Minnesota statutes limit the City's investments to the list on page 53 of the notes.
- *Custodial Credit Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in possession of an outside party. The City's investment policy limits its exposure by obtaining collateral or bond for all uninsured amounts on deposit and by obtaining necessary documentation to show compliance with state law and a perfected security interest under federal law.
- *Interest Rate Risk* is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the City manages its exposure to declines in fair values by disallowing purchases of investments that, at the time of investment, cannot be held to maturity. The City's investment policy states the City's investment portfolio, as much as possible, will contain both short-term and long-term investments. The City attempts to match its investments with anticipated cash flow requirements. Extended maturities may be utilized to take advantage of higher yields.
- *Concentration of Credit Risk* is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy does not address concentration of credit risk, placing no limit on the amount that may be invested in any one issuer.

A reconciliation of cash and temporary investments as shown on the statement of net position for the City follows:

Investments	\$ 5,630,153
Cash on Hand	<u>2,800</u>
Total	<u>\$ 5,632,953</u>

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

**B. Capital Assets**

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities</b>				
Capital Assets not Being Depreciated				
Land	\$ 63,403	\$ -	\$ -	\$ 63,403
Construction in progress	34,239	331,723	(365,962)	-
Total Capital Assets not Being Depreciated	<u>97,642</u>	<u>331,723</u>	<u>(365,962)</u>	<u>63,403</u>
Capital Assets Being Depreciated				
Buildings and improvements	2,514,695	365,962	-	2,880,657
Infrastructure	2,226,338	-	-	2,226,338
Machinery and equipment	1,912,561	17,195	-	1,929,756
Total Capital Assets being depreciated	<u>6,653,594</u>	<u>383,157</u>	<u>-</u>	<u>7,036,751</u>
Less Accumulated Depreciation for				
Buildings and improvements	(1,140,833)	(83,485)	-	(1,224,318)
Infrastructure	(692,905)	(70,006)	-	(762,911)
Machinery and equipment	(1,257,586)	(114,348)	-	(1,371,934)
Total Accumulated Depreciation	<u>(3,091,324)</u>	<u>(267,839)</u>	<u>-</u>	<u>(3,359,163)</u>
Total Capital Assets Being Depreciated, Net	<u>3,562,270</u>	<u>115,318</u>	<u>-</u>	<u>3,677,588</u>
Governmental Activities Capital Assets, Net	<u>\$ 3,659,912</u>	<u>\$ 447,041</u>	<u>\$ (365,962)</u>	<u>\$ 3,740,991</u>

Depreciation expense was charged to functions of the governmental activities as follows:

<b>Governmental Activities</b>	
General Government	\$ 48,433
Public Safety	97,039
Public Works	101,873
Culture and Recreation	20,494
Total Depreciation Expense - Governmental Activities	<u>\$ 267,839</u>

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type Activities</b>				
Capital Assets not Being Depreciated				
Land	\$ 51,950	\$ -	\$ -	\$ 51,950
Construction in progress	36,650	14,703	(39,713)	11,640
Total Capital Assets not Being Depreciated	<u>88,600</u>	<u>14,703</u>	<u>(39,713)</u>	<u>63,590</u>
Capital Assets Being Depreciated				
Buildings and improvements	900,040	63,651	-	963,691
Infrastructure	2,864,285	-	-	2,864,285
Machinery and equipment	495,508	53,203	-	548,711
Total Capital Assets being DepreciatedB	<u>4,259,833</u>	<u>116,854</u>	<u>-</u>	<u>4,376,687</u>
Less Accumulated Depreciation for				
Buildings and improvements	(593,643)	(31,720)	-	(625,363)
Infrastructure	(1,725,457)	(69,579)	-	(1,795,036)
Machinery and equipment	(396,741)	(32,436)	-	(429,177)
Total Accumulated Depreciation	<u>(2,715,841)</u>	<u>(133,735)</u>	<u>-</u>	<u>(2,849,576)</u>
Total Capital Assets Being Depreciated, Net	<u>1,543,992</u>	<u>(16,881)</u>	<u>-</u>	<u>1,527,111</u>
Business-type Activities Capital Assets, Net	<u>\$ 1,632,592</u>	<u>\$ (2,178)</u>	<u>\$ (39,713)</u>	<u>\$ 1,590,701</u>

Depreciation expense was charged to programs of the business-type activities as follows:

<b>Business-type Activities</b>	
Water	\$ 36,014
Sewer	41,497
Municipal Liquor	53,752
Storm Sewer	<u>2,472</u>
Total Depreciation Expense - Business-type Activities	<u>\$ 133,735</u>

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

**C. Interfund Receivables, Payable and Transfers**

The composition of interfund transfers at December 31, 2021 is as follows:

Fund	Transfer in		
	General	Nonmajor Governmental	Total
Transfer Out			
Capital Projects	\$ -	\$ 213,200	\$ 213,200
Lovell Building	100,000	-	100,000
Municipal Liquor	175,000	-	175,000
	<u>175,000</u>	<u>-</u>	<u>175,000</u>
Total Transfers In	<u>\$ 275,000</u>	<u>\$ 213,200</u>	<u>\$ 488,200</u>

The City annually budgets transfers for specific purposes. Annual transfers include transfers made to cover annual operations and part of capital improvement plans.

An interfund loan was set up between the Capital Project Fund and TIF District #1-3 for the establishment of the TIF District. The amount of the loan is \$2,005,151 including unpaid interest, expected to be refunded from the future tax increment at a 4 percent interest rate.

**D. Long-term Debt**

General Obligation (G.O.) Bonds

The City issues G.O. bonds to provide funds for the acquisition and construction of major capital facilities. G.O. bonds have been issued for both governmental and business-type activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. In addition, G.O. bonds have been issued to refund bond issues.

G.O. Improvement Bonds

The following bonds were used to finance improvements and buildings. They will be repaid with ad valorem taxes and special assessments levied against the properties. The bonds are backed by the full faith and credit of the City. Each year the combined assessment and tax levy equals 105 percent of the amount required for debt service. The excess of 5 percent is to cover any delinquencies in tax or assessment payments.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Improvement Bonds of 2014A	\$ 655,000	1.3 - 3.25	05/28/14	02/01/31	\$ 595,000
G.O. Capital Notes, Series 2016A	31,952	2.00	4/14/16	02/01/24	11,278
G.O. Improvement Bonds, Series 2017A	1,260,000	3.00	08/24/17	02/01/38	<u>1,060,000</u>
Total G.O. Improvement Bonds					<u>\$ 1,666,278</u>

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

The G.O. Capital Note, Series 2016A were issued by the City of Circle Pines. The 2016A was issued for the purpose to finance capital equipment purchases per the joint powers agreement in Note 7. The \$31,952 represents the City of Lexington's remaining portion of the 2016A issue.

Annual debt service requirements to maturity for G.O. improvement bonds are as follows:

Year Ending December 31,	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2022	\$ 133,004	\$ 43,297	\$ 176,301	\$ 10,668	\$ 2,746	\$ 13,414
2023	133,093	39,910	173,003	10,668	2,532	13,200
2024	133,183	36,474	169,657	10,668	2,308	12,976
2025	125,223	33,034	158,257	9,779	2,083	11,862
2026	125,238	29,458	154,696	9,779	1,829	11,608
2027 - 2031	680,770	87,589	768,359	54,205	4,344	58,549
2032 - 2036	190,000	16,200	206,200	-	-	-
2037 - 2038	40,000	1,200	41,200	-	-	-
<b>Total</b>	<b>\$ 1,560,511</b>	<b>\$ 287,162</b>	<b>\$ 1,847,673</b>	<b>\$ 105,767</b>	<b>\$ 15,842</b>	<b>\$ 121,609</b>

G.O. Utility Revenue Bonds

The following bonds were issued to finance capital improvements in the enterprise funds. They will be repaid from future operating revenues pledged from the Water and Sewer fund and are backed by the taxing power of the City. Annual principal and interest payments on the G.O. utility revenue bonds are expected to require less than 25 and 30 percent of operating revenues from the Water and Sewer funds, respectively. For 2021, principal and interest paid and total customer operating revenues for the Water fund and Sewer fund were \$56,800 and \$245,103 respectively. For 2021, principal and interest paid and total customer operating revenues for the Sewer fund were \$30,780 and \$55,465, respectively.

Description	Authorized and Issued	Interest Rate	Issue Date	Maturity Date	Balance at Year End
G.O. Utility Revenue Bonds, Series 2010A	\$ 1,040,000	1.85 - 3.75 %	07/14/10	02/01/26	<u>\$ 410,000</u>

Annual debt service requirements to maturity for G.O. utility revenue bonds are as follows:

Year Ending December 31,	Business-type Activities		
	Principal	Interest	Total
2022	\$ 75,000	\$ 13,350	\$ 88,350
2023	80,000	10,750	90,750
2024	85,000	7,863	92,863
2025	85,000	4,781	89,781
2026	85,000	1,594	86,594
<b>Total</b>	<b>\$ 410,000</b>	<b>\$ 38,338</b>	<b>\$ 448,338</b>



City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 3: Detailed Notes on All Funds (Continued)**

Changes in Long-term Liabilities

Long-term liability activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<b>Governmental Activities</b>					
G.O. Improvement Bonds	\$ 1,642,312	\$ -	\$ (81,801)	\$ 1,560,511	\$ 133,002
Compensated Absences Payable	31,907	58,837	(53,108)	37,636	37,636
Governmental Activities Long-term Liabilities	<u>\$ 1,674,219</u>	<u>\$ 58,837</u>	<u>\$ (134,909)</u>	<u>\$ 1,598,147</u>	<u>\$ 170,638</u>
<b>Business-type Activities</b>					
G.O. Improvement Bonds	\$ 107,545	\$ -	\$ (1,778)	\$ 105,767	\$ 10,668
G.O. Utility Revenue Bonds	480,000	-	(70,000)	410,000	75,000
Total Bonds Payable	587,545	-	(71,778)	515,767	85,668
Compensated Absences Payable	20,517	32,668	(33,467)	19,718	19,718
Business-type Activities Long-term Liabilities	<u>\$ 608,062</u>	<u>\$ 32,668</u>	<u>\$ (105,245)</u>	<u>\$ 535,485</u>	<u>\$ 105,386</u>

**Note 4: Defined Benefit Pension Plans - Statewide**

**A. Plan Description**

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota *statutes*, chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

**B. Benefits Provided**

PERA provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature.

Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

#### **Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

##### General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for average salary for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### **C. Contributions**

*Minnesota statutes* chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

##### General Employees Fund Contributions

Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021 and the City was required to contribute 7.50 percent of pay for Coordinated Plan members. The City's contributions to the General Employees Fund for the years ending December 31, 2021, 2020 and 2019 were \$60,151, \$57,739 and \$53,272, respectively. The City's contributions were equal to the required contributions for each year as set by state statute.

#### **D. Pension Costs**

##### General Employees Fund Pension Costs

At December 31, 2021, the City reported a liability of \$465,479 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$16 million to the fund in 2021. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$14,300. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021 relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2021, the City's proportion was 0.0109 percent which was a 0.0005 percent increase from its proportion measured as of June 30, 2020.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

City's Proportionate Share of the Net Pension Liability	\$ 465,479
State of Minnesota's Proportionate Share of the Net Pension Liability Associated with the City	<u>14,300</u>
Total	<u><u>\$ 479,779</u></u>

For the year ended December 31, 2021, the City recognized pension expense of \$15,418 for its proportionate share of the General Employees Plan's pension expense. In addition, the City recognized \$1,154 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2021, the City reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources, related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between Expected and Actual Economic Experience	\$ 2,650	\$ 14,170
Changes in Actuarial Assumptions	284,212	9,734
Net Difference Between Projected and Actual Earnings on Plan Investments	-	405,272
Changes in Proportion	24,294	4,667
Contributions Paid to PERA Subsequent to the Measurement Date	<u>30,360</u>	<u>-</u>
Total	<u><u>\$ 341,516</u></u>	<u><u>\$ 433,843</u></u>

The \$30,360 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2022	\$ (12,943)
2023	4,560
2024	(4,350)
2025	(109,954)
2026	-
Thereafter	-

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5 percent was deemed to be within that range of reasonableness for financial reporting purposes.

City of Lexington, Minnesota  
Notes to the Financial Statements  
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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.0 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan is based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions used in the June 30, 2021 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and become effective with the July 1, 2020 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2021:

General Employees Fund

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Stocks	33.50 %	5.10 %
Alternative Assets (Private Markets)	16.50	5.30
Bonds (Fixed Income)	25.00	5.90
International Stocks	25.00	0.75
Cash		-
	100.00 %	

City of Lexington, Minnesota  
Notes to the Financial Statements  
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**Note 4: Defined Benefit Pension Plans - Statewide (Continued)**

**F. Discount Rate**

The discount rate used to measure the total pension liability in 2021 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Pension Liability Sensitivity**

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	City Proportionate Share of NPL		
	1 Percent Decrease (6.50%)	Current (7.50%)	1 Percent Increase (8.50%)
General Employees Fund	\$ 949,339	\$ 465,479	\$ 68,442

**H. Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org).

**Note 5: Public Employees Defined Contribution Plans**

**A. Plan Description**

The Lexington Fire Department participates in the Statewide Volunteer Firefighter Retirement Plan (SVF), an agent multiple-employer lump-sum defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). The SVF plan covers volunteer firefighters of municipal fire departments or independent nonprofit firefighting corporations that have elected to join the plan. As of December 31, 2020, the plan covered 18 active firefighters and 9 vested terminated fire fighters whose pension benefits are deferred. The plan is established and administered in accordance with Minnesota statutes, chapter 353 G.

**B. Benefits Provided**

The SVF provides lump-sum retirement, death, and supplemental benefits to covered firefighters and survivors. Benefits are paid based on the number of years of service multiplied by a benefit level per year of service approved by the City. The benefit is selected from 71 possible levels in \$100 increments ranging from \$500 to \$7,500 per year of service. Members are eligible for a lump-sum retirement benefit at 50 years of age with five years of service. Plan provisions include a pro-rated vesting schedule that increases from 5 years at 40 percent through 20 years at 100 percent.

City of Lexington, Minnesota  
Notes to the Financial Statements  
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**Note 5: Defined Benefit Pension Plans - Fire Relief Association (Continued)**

**C. Contributions**

The Volunteer Firefighter Plan is funded by fire state aid, investment earnings and, if necessary, employer contributions as specified in Minnesota statutes and voluntary City contributions. The State of Minnesota contributed \$12,575 in fire state aid to the fund for the year ended December 31, 2021. Required employer contributions are calculated annually based on statutory provisions. The City's statutorily-required contributions to the Volunteer Firefighter Fund for the year ended December 31, 2021 were \$12,575. The City's contributions were equal to the required contributions as set by state statute, if applicable. The City made no voluntary contributions to the plan.

**D. Pension Costs**

At December 31, 2021, the City reported a net pension asset of \$207,648 for the Volunteer Firefighter Fund. The net pension asset was measured as of December 31, 2020. The total pension liability used to calculate the net pension asset in accordance with GASB 68 was determined by PERA applying an actuarial formula to specific census data certified by the Department. The following table presents the changes in net pension asset during the year:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a-b)
Beginning Balance January 1, 2019	\$ 610,103	\$ 757,780	\$ (147,677)
Changes for the Year			
Service cost	28,344	-	28,344
Interest on pension liability (asset)	38,307	-	38,307
Actuarial experience (gains)/losses	16,846	-	16,846
Projected investment earnings	-	45,467	(45,467)
Contributions (employer)	-	20,646	(20,646)
Contributions (State)	-	11,445	(11,445)
Asset (gain)/loss	-	66,855	(66,855)
Benefit payouts	(210,000)	(210,000)	-
Administrative costs	-	(945)	945
Total Net Changes	(126,503)	(66,532)	(59,971)
Ending Balance December 31, 2020	\$ 483,600	\$ 691,248	\$ (207,648)

For the year ended December 31, 2021, the City recognized pension expense of \$29,344.

City of Lexington, Minnesota  
Notes to the Financial Statements  
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**Note 5: Defined Benefit Pension Plans - Fire Relief Association (Continued)**

At December 31, 2021, the City reported its deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, to the plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 13,477	\$ -
Changes in Actuarial Assumptions		53,483
Asset (Gain)/Loss		53,483
Contributions to Plan Subsequent to the Measurement Date	12,575	-
Total	\$ 26,052	\$ 53,483

Deferred outflows of resources totaling \$12,575 related to pensions resulting from the City's contributions to the plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources related to the plan will be recognized in pension expense as follows:

2021	\$ (38,024)
2022	(34,052)
2023	(23,160)
2024	55,230

**E. Actuarial Assumptions**

The total pension liability at December 31, 2020 was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

Retirement Eligibility at the Later of Age 50 or 20 Years of Service	
Inflation	2.5% per year
Investment Rate of Return	7.50%

There were no changes in actuarial assumptions in 2020.

**F. Discount Rate**

The discount rate used to measure the total pension liability was 6.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the SVF plan will be made as specified in statute. Based on that assumption and considering the funding ratio of the plan, the fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 5: Defined Benefit Pension Plans - Fire Relief Association (Continued)**

**G. Pension Liability Sensitivity**

The following presents the City's net pension liability (asset) for the SVF plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

	1 Percent Decrease (5.00%)	Current (6.00%)	1 Percent Increase (7.00%)
SVF	\$ (187,257)	\$ (207,648)	\$ (226,650)

**H. Investment Policy**

The Minnesota State Board of Investment (SBI) is established by Article XI of the Minnesota Constitution to invest all state funds. Its membership as specified in the Constitution is comprised of the Governor (who is designated as chair of the Board), State Auditor, Secretary of State and State Attorney General.

All investments undertaken by the SBI are governed by the prudent person rule and other standards codified in Minnesota statutes, chapter 11A and chapter 353G.

Within the requirements defined by state law, the SBI, with assistance of the SBI staff and the Investment Advisory Council, establishes investment policy for all funds under its control. These investments policies are tailored to the particular needs of each fund and specify investment objectives, risk tolerance, asset allocation, investment management structure and specific performance standards. Studies guide the on-going management of the funds and are updated periodically.

The SBI made no significant changes to their investment policy during fiscal year 2020 for the SVF plan.

**I. Asset Allocation**

The long-term expected rate of return on pension plan investments was set based on the plan's target investment allocation along with long-term return expectations by asset class. All economic assumptions were based on input from various published sources and projected future financial data available.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Stocks	33.50 %	5.10 %
International Stocks	16.50	5.30
Bonds	25.00	5.90
Cash	25.00	0.75
Total	100.00 %	



City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 5: Defined Benefit Pension Plans - Fire Relief Association (Continued)**

The 6.0 percent long-term expected rate of return on pension plan investments was determined using a building-block method. Best estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations from a number of investment management and consulting organizations. The asset class estimates and the target allocations were then combined to produce a geometric, long-term expected real rate of return for the portfolio. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The SBI made no significant changes to their investment policy during fiscal year 2021 for the Volunteer Firefighter Fund.

**J. Pension Plan Fiduciary Net Position**

Detailed information about the Volunteer Firefighter Fund’s fiduciary net position as of December 31, 2020 is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained at [www.mnpera.org](http://www.mnpera.org).

**Note 6: Other Information**

**Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City’s coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City’s management is not aware of any incurred but not reported claims.

**Note 7: Joint Ventures**

**Centennial Lake Police Department**

The Centennial Lakes Police Department (the Department) was formed under the authority of Minnesota statutes 436.06 in 2005 by agreement of the member cities of Centerville, Circle Pines and Lexington. The Department was created to provide police protection services to its member cities. The Department is managed through a three tier system consisting of a Governing Board, an Operations Committee, and a Chief of Police. The Governing Board consists of six members, two elected officials appointed by each member city. The Operations Committee is made up of the City administrators from each member city and the Chief of Police. The Chief of Police is appointed by mutual agreement of the City Councils of all member cities. Annual contributions required by each member city are calculated based on complaint history, population, and staffing formulas. The City’s equity interest and its share of the net income (loss) of the Department is not measurable; therefore, no equity interest is reported in the government-wide financial statements. Contributions made by member cities for 2021 were as follows:

City of Lexington	\$ 835,327	31.48 %
City of Circle Pines	1,086,954	40.96
City of Centerville	<u>731,591</u>	<u>27.57</u>
 Total	 <u>\$ 2,653,872</u>	 <u>100.00 %</u>

City of Lexington, Minnesota  
Notes to the Financial Statements  
December 31, 2021

**Note 7: Joint Ventures (Continued)**

The following information is from the financial statements of the Department as of December 31, 2021. The amounts reported for the Department are those presented in its government-wide financial statements. These financial statements are available for viewing at the Lexington City hall.

	Centennial Lakes Police Department
Total Assets and Deferred Outflows of Resources	\$ 2,818,013
Total Liabilities and Deferred Inflows of Resources	3,824,998
Total Net Position	(1,006,985)
Total Revenue	2,788,112
Total Expenses	2,408,785

**North Metro Telecommunications Commission (the Commission)**

The purpose of the Commission is to monitor the operations and activities of the cable commissions of the member cities. The member cities include the City of Blaine, Centerville, Circle Pines, Ham Lake, Lexington, Lino Lakes, and Spring Lake Park. Each member has a representative on the Commissions Board. The Commission also provides coordination, administration and enforcement of the franchises for the cable communication system. The City's equity interest and its share of the net income (loss) of the Commission are not explicit; therefore, no equity interest is reported in the government-wide financial statements.

Financial statements for the Commission can be obtained by writing to: North Metro Telecommunications Commission at 12520 Polk Street NE, Blaine, Minnesota 55434.

**Anoka County Fire Protection Council (ACFPC)**

The purpose of the ACFPC is to improve the efficiency and effectiveness of fire and emergency services to the public and address the Members' long term needs for fire-fighting and emergency equipment, fire records data systems, fire-fighter and EMS training, fire prevention, fire inspection, fire-related public education, and other fire- and emergency-related essentials. The member cities include the City of Andover, Anoka, Bethel, Blaine, Centerville, Champlin, Circle Pines, Columbia Heights, Coon Rapids, East Bethel, Fridley, Ham Lake, Hilltop, Lexington, Lino Lakes, Mounds View, Nowthen, Oak Grove, Ramsey, Spring Lake Park, St. Francis, and the Township of Linwood. Each member has a representative on the ACFPC Board. The City's equity interest and its share of the net income (loss) of the Commission are not explicit; therefore, no equity interest is reported in the government-wide financial statements.

**Note 8: COVID-19**

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus ("COVID-19") and the risks to the international community as virus spreads globally. On March 11, 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. In response to the pandemic, the State of Minnesota has issued stay-at-home orders and other measures aimed at slowing the spread of the coronavirus.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. Due to the rapid development and fluidity of this situation, the City cannot determine the ultimate impact that the COVID-19 pandemic will have on its financial condition, liquidity, and future revenue collection, and therefore any prediction as to the ultimate impact on the City's financial condition, liquidity, and future results of its revenue collections is uncertain.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

City of Lexington, Minnesota  
Required Supplementary Information  
For the Year Ended December 31, 2021

**Schedule of Employer's Share of PERA Net Pension Liability - General Employees Fund**

Fiscal Year Ending	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the City (b)	Total (a+b)	City's Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
6/30/2021	0.0109 %	\$ 465,479	\$ 14,300	479,779	\$ 786,037	59.2 %	87.0 %
6/30/2020	0.0104	623,528	19,190	642,718	740,027	84.3	79.0
6/30/2019	0.0101	558,406	17,333	575,739	713,371	78.3	80.2
6/30/2018	0.0104	576,949	18,852	595,801	698,367	82.6	79.5
6/30/2017	0.0106	676,697	8,547	685,244	686,204	98.6	75.9
6/30/2016	0.0109	885,026	-	885,026	656,576	134.8	68.9
6/30/2015	0.0117	606,355	-	606,355	673,400	90.0	78.2

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

**Schedule of Employer's PERA Contributions - General Employees Fund**

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	City's Covered Payroll (c)	Contributions as a Percentage of Covered Covered Payroll (b/c)
12/31/2021	\$ 60,151	\$ 60,151	\$ -	\$ 802,018	7.50 %
12/31/2020	57,739	57,739	-	769,853	7.50
12/31/2019	53,272	53,272	-	710,297	7.50
12/31/2018	53,678	53,678	-	715,712	7.50
12/31/2017	51,556	51,556	-	687,409	7.50
12/31/2016	50,089	50,089	-	667,856	7.50
12/31/2015	51,360	51,360	-	684,800	7.50

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

City of Lexington, Minnesota  
Required Supplementary Information (Continued)  
For the Year Ended December 31, 2021

**Notes to the Required Supplementary Information - General Employees Fund**

Changes in Actuarial Assumptions

2021 - The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 - The price inflation assumption was decreased from 2.50% to 2.25%. The payroll growth assumption was decreased from 3.25% to 3.00%. Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates. Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter. Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019. The assumed spouse age difference was changed from two years older for females to one year older. The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

City of Lexington, Minnesota  
 Required Supplementary Information (Continued)  
 For the Year Ended December 31, 2021

**Notes to the Required Supplementary Information - General Employees Fund (Continued)**

Changes in Plan Provisions

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 - There were no changes in plan provisions since the previous valuation.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

**Schedule of Employer's Fire Relief Association Contributions**

Year Ending	Actuarial Determined Contribution (a)	Actual Contributions Paid (b)	Contribution Deficiency (Excess) (a-b)
12/31/21	\$ 12,575	\$ 12,575	\$ -
12/31/20	11,445	11,445	-
12/31/19	11,095	11,095	-
12/31/18	12,071	12,071	(11,664)
12/31/17	27,487	27,487	(7,241)
12/31/16	18,507	18,507	(7,241)
12/31/15	11,306	22,972	-

*Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.*

City of Lexington, Minnesota  
Required Supplementary Information (Continued)  
For the Year Ended December 31, 2021

**Schedule of Changes in the Fire Relief Association's Net Pension Liability (Asset) and Related Ratios**

	2021 (Fire Relief Report Date 2020)	2020 (Fire Relief Report Date 2019)	2019 (Fire Relief Report Date 2018)	2018 (Fire Relief Report Date 2017)	2017 (Fire Relief Report Date 2016)	2016 (Fire Relief Report Date 2015)	2015 (Fire Relief Report Date 2014)
<b>Total Pension Liability</b>							
Service cost	\$ 28,344	\$ 29,396	\$ 28,566	\$ 25,411	\$ 21,664	\$ 24,730	\$ 19,732
Interest on pension liability (asset)	38,307	36,118	30,743	26,951	27,113	22,496	17,627
Changes of benefit terms	-	-	51,173	(11,812)	(55,777)	55,778	-
Differences between expected and actual experience	16,846	(27,980)	(21,726)	60,249	(14,480)	(9,892)	81,469
Changes of assumptions	-	-	-	-	-	-	-
Benefit payments	-	-	-	(81,500)	-	-	-
<b>Net Change in Total Pension Liability</b>	<b>83,497</b>	<b>37,534</b>	<b>-</b>	<b>19,299</b>	<b>(21,480)</b>	<b>93,112</b>	<b>118,828</b>
<b>Total Pension Liability - January 1</b>	<b>610,103</b>	<b>572,569</b>	<b>483,813</b>	<b>464,514</b>	<b>485,994</b>	<b>392,882</b>	<b>274,054</b>
<b>Total Pension Liability - December 31</b>	<b>\$ 693,600</b>	<b>\$ 610,103</b>	<b>\$ 572,569</b>	<b>\$ 483,813</b>	<b>\$ 464,514</b>	<b>\$ 485,994</b>	<b>\$ 392,882</b>
<b>Plan Fiduciary Net Position</b>							
Contributions - State	\$ 9,376	\$ 11,095	\$ 12,071	\$ 8,909	\$ 9,066	\$ 9,084	\$ 11,749
Fire supplemental aid	2,070	-	-	2,156	2,199	2,223	-
Employer contributions	20,646	29,453	-	-	-	11,666	9,151
Net investment income	112,322	113,020	(23,586)	78,295	37,687	418	30,356
Required municipal contribution	-	-	-	16,422	7,241	-	-
Administrative expense	(900)	(849)	(846)	(810)	(690)	(690)	(750)
Benefit Payments	-	-	-	(81,500)	-	-	-
Other	(45)	-	-	(37)	(41)	(17)	-
<b>Net Change in Plan Fiduciary Net Position</b>	<b>143,469</b>	<b>152,719</b>	<b>(12,361)</b>	<b>23,435</b>	<b>55,462</b>	<b>22,684</b>	<b>50,506</b>
<b>Plan Fiduciary Net Position - January 1</b>	<b>901,248</b>	<b>605,062</b>	<b>617,423</b>	<b>593,988</b>	<b>538,526</b>	<b>515,842</b>	<b>465,336</b>
<b>Plan Fiduciary Net Position - December 31</b>	<b>\$ 1,044,717</b>	<b>\$ 757,781</b>	<b>\$ 605,062</b>	<b>\$ 617,423</b>	<b>\$ 593,988</b>	<b>\$ 538,526</b>	<b>\$ 515,842</b>
<b>Fire Relief's Net Pension Liability (Asset) - December 31 (a-b)</b>	<b>\$ (207,648)</b>	<b>\$ (147,678)</b>	<b>\$ (32,493)</b>	<b>\$ (133,610)</b>	<b>\$ (129,474)</b>	<b>\$ (52,532)</b>	<b>\$ (122,960)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability (b/a)</b>	129.94%	124.21%	105.67%	127.62%	127.87%	110.81%	131.30%
<b>Covered-employee Payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Fire Relief's Net Pension Liability (Asset) as a Percentage of Covered-employee Payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Notes to Schedule:**

Note: Schedule is intended to show 10-year trend. Additional years will be reported as the become available.

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COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

City of Lexington, Minnesota  
 Nonmajor Governmental Funds  
 Combining Balance Sheet  
 December 31, 2021

	Special Revenue		Total Nonmajor Governmental Funds
	<b>229</b>	Capital Projects	
	ARPA		
<b>Assets</b>			
Cash and temporary investments	\$ 144,908	\$ 153,558	\$ 298,466
Receivables			
Special assessments	-	69,959	69,959
	<b>\$ 144,908</b>	<b>\$ 223,517</b>	<b>\$ 368,425</b>
<b>Liabilities</b>			
Accounts payable	\$ -	\$ 30,998	\$ 30,998
Unearned revenue	144,908	-	144,908
Total Liabilities	<b>144,908</b>	<b>30,998</b>	<b>175,906</b>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - special assessments	-	69,959	69,959
	-	69,959	69,959
<b>Fund Balances</b>			
Restricted			
Parks	-	84,531	84,531
Assigned for future capital	-	38,029	38,029
Total Fund Balances	-	122,560	122,560
	-	122,560	122,560
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<b>\$ 144,908</b>	<b>\$ 223,517</b>	<b>\$ 368,425</b>

City of Lexington, Minnesota  
 Nonmajor Governmental Funds  
 Combining Statement of Revenues, Expenditures and  
 Changes in Fund Balances  
 For the Year Ended December 31, 2021

	Special Revenue <u>229</u> ARPA	Capital Projects	Total Nonmajor Governmental Funds
Revenues			
Charges for services	\$ -	\$ 42,944	\$ 42,944
Special assessments	-	6,395	6,395
Total Revenues	<u>-</u>	<u>49,339</u>	<u>49,339</u>
Expenditures			
Current			
Capital outlay			
Public works	-	185,056	185,056
Culture and recreation	-	181,053	181,053
Total Expenditures	<u>-</u>	<u>366,109</u>	<u>366,109</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(316,770)	(316,770)
Other Financing Sources (Uses)			
Transfers in	-	213,200	213,200
Net Change in Fund Balances	-	(103,570)	(103,570)
Fund Balances, January 1	<u>-</u>	<u>226,130</u>	<u>226,130</u>
Fund Balances, December 31	<u>\$ -</u>	<u>\$ 122,560</u>	<u>\$ 122,560</u>

City of Lexington, Minnesota  
 Nonmajor Capital Projects Funds  
 Combining Balance Sheet  
 December 31, 2021

	<b>440</b> 2015 Street Improvements	<b>419</b> Jackson Ave.	<b>421</b> 2021 Street Improvements	<b>405</b> Park Dedication Fees	Total Capital Projects Funds
<b>Assets</b>					
Cash and temporary investments	\$ 16,500	\$ 7,324	\$ 37,391	\$ 92,343	\$ 153,558
Special assessments receivable Deferred	-	15,509	54,450	-	69,959
<b>Total Assets</b>	<b><u>\$ 16,500</u></b>	<b><u>\$ 22,833</u></b>	<b><u>\$ 91,841</u></b>	<b><u>\$ 92,343</u></b>	<b><u>\$ 223,517</u></b>
<b>Liabilities</b>					
Accounts payable	\$ 16,500	-	\$ 6,686	\$ 7,812	\$ 30,998
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - special assessments	-	15,509	54,450	-	69,959
<b>Fund Balances</b>					
Restricted for parks	-	-	-	84,531	84,531
Assigned for future capital projects	-	7,324	30,705	-	38,029
<b>Total Fund Balances</b>	<b><u>-</u></b>	<b><u>7,324</u></b>	<b><u>30,705</u></b>	<b><u>84,531</u></b>	<b><u>122,560</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$ 16,500</u></b>	<b><u>\$ 22,833</u></b>	<b><u>\$ 91,841</u></b>	<b><u>\$ 92,343</u></b>	<b><u>\$ 223,517</u></b>

City of Lexington, Minnesota  
 Nonmajor Capital Projects Funds  
 Combining Statement of Revenues, Expenditures and  
 Changes in Fund Balances  
 For the Year Ended December 31, 2021

	<b>440</b> 2015 Street Improvements	<b>419</b> Jackson Ave.	<b>421</b> 2021 Street Improvements	<b>405</b> Park Dedication Fees	Total Capital Projects Funds
Revenues					
Charges for services	\$ -	\$ -	\$ -	\$ 42,944	\$ 42,944
Special assessments	-	3,834	2,561	-	6,395
Total Revenues	<u>-</u>	<u>3,834</u>	<u>2,561</u>	<u>42,944</u>	<u>49,339</u>
Expenditures					
Capital outlay					
Public works	-	-	185,056	-	185,056
Culture and recreation	-	-	-	181,053	181,053
Total Expenditures	<u>-</u>	<u>-</u>	<u>185,056</u>	<u>181,053</u>	<u>366,109</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	3,834	(182,495)	(138,109)	(316,770)
Other Financing Sources (Uses)					
Transfers in	-	-	213,200	-	213,200
Net Change in Fund Balances	-	3,834	30,705	(138,109)	(103,570)
Fund Balances, January 1	-	3,490	-	222,640	226,130
Fund Balances, December 31	<u>\$ -</u>	<u>\$ 7,324</u>	<u>\$ 30,705</u>	<u>\$ 84,531</u>	<u>\$ 122,560</u>

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City of Lexington, Minnesota  
 General Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances  
 Budget and Actual (Continued on the Following Pages)  
 For the Year Ended December 31, 2021  
 (With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			Variance with Final Budget	2020
	Budgeted Amounts		Actual Amounts		Actual Amounts
	Original	Final			
Revenues					
Taxes					
Property taxes	\$ 1,079,531	\$ 1,079,531	\$ 1,041,160	\$ (38,371)	\$ 1,053,683
Licenses and permits					
Business	40,950	40,950	40,525	(425)	29,725
Nonbusiness	151,700	151,700	274,299	122,599	127,892
Total licenses and permits	192,650	192,650	314,824	122,174	157,617
Intergovernmental					
State					
Local government aid	440,657	440,657	440,657	-	433,449
PERA aid	1,496	1,496	-	(1,496)	-
Fire aid	10,000	10,000	17,435	7,435	4,370
Police aid	41,000	41,000	34,185	(6,815)	39,173
Other	-	-	38,741	38,741	-
County					
Recycling grant	25,000	25,000	24,997	(3)	25,293
Total intergovernmental	518,153	518,153	556,015	37,862	502,285
Charges for services					
General government	82,600	82,600	194,661	112,061	104,140
Fines and forfeitures	12,000	12,000	23,551	11,551	12,133
Investment earnings (loss)	2,544	2,544	(505)	(3,049)	11,549
Miscellaneous					
Other	3,000	3,000	29,630	26,630	8,045
Total Revenues	1,890,478	1,890,478	2,159,336	268,858	1,849,452

City of Lexington, Minnesota  
 General Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances  
 Budget and Actual (Continued)  
 For the Year Ended December 31, 2021  
 (With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			Variance With Final Budget	2020
	Budgeted Amounts		Actual Amounts		Actual Amounts
	Original	Final			
Expenditures					
Current					
General government					
Mayor and city council					
Personnel services	\$ 46,936	\$ 46,936	\$ 45,818	\$ 1,118	\$ 36,062
Other services and charges	1,450	1,450	71	1,379	1,410
Total mayor and city council	<u>48,386</u>	<u>48,386</u>	<u>45,889</u>	<u>2,497</u>	<u>37,472</u>
Administration					
Personnel services	264,360	264,360	250,803	13,557	249,679
Supplies	4,000	4,000	2,803	1,197	3,989
Other services and charges	302,929	302,929	143,824	159,105	411,969
Total administration	<u>571,289</u>	<u>571,289</u>	<u>397,430</u>	<u>173,859</u>	<u>665,637</u>
Elections					
Personnel services	7,811	7,811	6,579	1,232	13,421
Other services and charges	780	780	427	353	1,724
Total elections	<u>8,591</u>	<u>8,591</u>	<u>7,006</u>	<u>1,585</u>	<u>15,145</u>
Total general government	<u>628,266</u>	<u>628,266</u>	<u>450,325</u>	<u>177,941</u>	<u>718,254</u>
Public safety					
Police protection and administration					
Other services and charges	826,253	826,253	859,252	(32,999)	788,914
Fire fighting and administration					
Personnel services	131,189	131,189	151,147	(19,958)	129,688
Supplies	19,113	19,113	10,292	8,821	12,443
Other services and charges	69,975	69,975	57,815	12,160	61,713
Total fire fighting and administration	<u>220,277</u>	<u>220,277</u>	<u>219,254</u>	<u>1,023</u>	<u>203,844</u>
Building inspection					
Other services and charges	152,500	152,500	363,920	(211,420)	175,515
Animal control					
Other services and charges	500	500	-	500	-
Total public safety	<u>1,199,530</u>	<u>1,199,530</u>	<u>1,442,426</u>	<u>(242,896)</u>	<u>1,168,273</u>



City of Lexington, Minnesota  
General Fund  
Schedule of Revenues, Expenditures and Changes in Fund Balances  
Budget and Actual (Continued)  
For the Year Ended December 31, 2021  
(With Comparative Actual Amounts for the Year Ended December 31, 2020)

	2021			Variance With Final Budget	2020
	Budgeted Amounts		Actual Amounts		Actual Amounts
	Original	Final			
Expenditures (Continued)					
Current (continued)					
Public works					
General public works					
Personnel services	\$ 101,247	\$ 101,247	\$ 97,257	\$ 3,990	\$ 95,869
Supplies	53,002	53,002	41,734	11,268	36,226
Other services and charges	38,922	38,922	27,352	11,570	44,002
Total general public works	<u>193,171</u>	<u>193,171</u>	<u>166,343</u>	<u>26,828</u>	<u>176,097</u>
Recycling					
Personnel services	11,212	11,212	13,940	(2,728)	14,643
Supplies	2,100	2,100	2,560	(460)	2,556
Other services and charges	15,675	15,675	13,943	1,732	9,843
Total recycling	<u>28,987</u>	<u>28,987</u>	<u>30,443</u>	<u>(1,456)</u>	<u>27,042</u>
Total public works	<u>222,158</u>	<u>222,158</u>	<u>196,786</u>	<u>25,372</u>	<u>203,139</u>
Culture and recreation					
Parks					
Personnel services	65,692	65,692	62,505	3,187	61,626
Supplies	10,702	10,702	9,042	1,660	5,837
Other services and charges	39,130	39,130	26,867	12,263	18,021
Total culture and recreation	<u>115,524</u>	<u>115,524</u>	<u>98,414</u>	<u>17,110</u>	<u>85,484</u>
Total Expenditures	<u>2,165,478</u>	<u>2,165,478</u>	<u>2,187,951</u>	<u>(22,473)</u>	<u>2,175,150</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(275,000)</u>	<u>(275,000)</u>	<u>(28,615)</u>	<u>246,385</u>	<u>(325,698)</u>
Other Financing Sources (Uses)					
Transfers in	275,000	275,000	275,000	-	275,000
Sale of capital assets	-	-	-	-	58,690
Transfers out	-	-	-	-	(15,090)
Total Other Financing Sources (Uses)	<u>275,000</u>	<u>275,000</u>	<u>275,000</u>	<u>-</u>	<u>318,600</u>
Net Change in Fund Balances	-	-	246,385	246,385	(7,098)
Fund Balances, January 1	<u>1,008,063</u>	<u>1,008,063</u>	<u>1,008,063</u>	<u>-</u>	<u>1,015,161</u>
Fund Balances, December 31	<u>\$ 1,008,063</u>	<u>\$ 1,008,063</u>	<u>\$ 1,254,448</u>	<u>\$ 246,385</u>	<u>\$ 1,008,063</u>

City of Lexington, Minnesota

Debt Service Funds  
 Combining Balance Sheet  
 December 31, 2021

	<b>599</b>	<b>591</b>	<b>592</b>	<b>551</b>	
	G.O. Refunding Bonds of 2012	Improvement Bonds of 2014	Improvement Bonds of 2017	Improvement Bonds of 2016	Total
<b>Assets</b>					
Cash and temporary investments	\$ 25,634	\$ 132,921	\$ 294,056	\$ -	\$ 452,611
Receivables					
Taxes	-	987	1,548	-	2,535
Special assessments	-	17,256	200,123	-	217,379
	<u>25,634</u>	<u>133,908</u>	<u>295,604</u>	<u>-</u>	<u>455,146</u>
<b>Total Assets</b>	<b><u>\$ 25,634</u></b>	<b><u>\$ 151,164</u></b>	<b><u>\$ 495,727</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 672,525</u></b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - special assessments	\$ -	\$ 17,256	\$ 200,123	\$ -	\$ 217,379
<b>Fund Balances</b>					
Restricted for debt service	<u>25,634</u>	<u>133,908</u>	<u>295,604</u>	<u>-</u>	<u>455,146</u>
	<u>\$ 25,634</u>	<u>\$ 151,164</u>	<u>\$ 495,727</u>	<u>\$ -</u>	<u>\$ 672,525</u>
<b>Total Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$ 25,634</u></b>	<b><u>\$ 151,164</u></b>	<b><u>\$ 495,727</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 672,525</u></b>

City of Lexington, Minnesota  
Debt Service Funds  
Combining Schedule of Revenues, Expenditures and  
Changes in Fund Balances  
For the Year Ended December 31, 2021

	<b>599</b>	<b>591</b>	<b>592</b>	<b>551</b>	
	G.O. Refunding Bonds of 2012	Improvement Bonds of 2014	Improvement Bonds of 2017	Improvement Bonds of 2016	Total
Revenues					
Taxes					
Property	\$ -	\$ 46,974	\$ 83,015	\$ -	\$ 129,989
Franchise	-	-	-	4,071	4,071
Special assessments	-	9,897	25,863	-	35,760
Total Revenues	<u>-</u>	<u>56,871</u>	<u>108,878</u>	<u>4,071</u>	<u>169,820</u>
Expenditures					
Capital outlay					
General government	-	-	33,457	-	33,457
Debt service					
Principal	5,000	8,222	65,000	3,580	81,802
Interest and other	1,779	13,634	33,250	491	49,154
Total Expenditures	<u>6,779</u>	<u>21,856</u>	<u>131,707</u>	<u>4,071</u>	<u>164,413</u>
Net Change in Fund Balances	(6,779)	35,015	(22,829)	-	5,407
Fund Balances, January 1	<u>32,413</u>	<u>98,893</u>	<u>318,433</u>	<u>-</u>	<u>449,739</u>
Fund Balances, December 31	<u>\$ 25,634</u>	<u>\$ 133,908</u>	<u>\$ 295,604</u>	<u>\$ -</u>	<u>\$ 455,146</u>

City of Lexington, Minnesota  
 Summary Financial Report  
 Revenues and Expenditures For General Operations -  
 Governmental Funds  
 For the Years Ended December 31, 2021 and 2020

	Total		Percent Increase (Decrease)
	2021	2020	
Revenues			
Taxes			
Property taxes	\$ 1,171,149	\$ 1,199,473	(2.36) %
Tax increment	219,383	-	N/A
Franchise taxes	183,523	177,425	3.44
Licenses and permits	314,824	157,617	99.74
Intergovernmental	761,015	704,420	8.03
Charges for services	241,360	195,542	23.43
Fines and forfeitures	23,551	12,133	94.11
Special assessments	42,155	45,511	(7.37)
Investment earnings	84,693	99,399	(14.79)
Miscellaneous	82,375	34,189	140.94
Total Revenues	<u>\$ 3,124,028</u>	<u>\$ 2,625,709</u>	18.98 %
Per Capita	<u>\$ 1,390</u>	<u>\$ 1,114</u>	24.69 %
Expenditures			
Current			
General government	\$ 553,376	\$ 748,650	(26.08) %
Public safety	1,442,426	1,297,155	11.20
Public works	196,786	204,584	(3.81)
Culture and recreation	98,414	85,484	15.13
Capital outlay			
General government	44,377	16,036	176.73
Public safety	28,214	98,725	(71.42)
Public works	324,835	94,524	243.65
Culture and recreation	191,053	56,064	240.78
Debt service			
Principal	81,802	156,802	(47.83)
Interest and other	134,352	115,626	16.20
Total Expenditures	<u>\$ 3,095,635</u>	<u>\$ 2,873,650</u>	7.72 %
Per Capita	<u>\$ 1,377</u>	<u>\$ 1,220</u>	12.90 %
Total Long-term Indebtedness	\$ 1,560,511	\$ 1,642,312	(4.98) %
Per Capita	694	697	(0.42)
General Fund Balance - December 31	\$ 1,254,448	\$ 1,008,063	24.44 %
Per Capita	558	428	30.42

The purpose of this report is to provide a summary of financial information concerning the City of Lexington to interested citizens. The complete financial statements may be examined at City Hall, 9180 Lexington Avenue, Lexington, MN 55014. Questions about this report should be directed to Bill Petracek, City Administrator at (763) 784-2792.

OTHER REQUIRED REPORT

CITY OF LEXINGTON  
LEXINGTON, MINNESOTA

FOR THE YEAR ENDED  
DECEMBER 31, 2021

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**INDEPENDENT AUDITOR'S REPORT  
ON MINNESOTA LEGAL COMPLIANCE**

Honorable Mayor and City Council  
City of Lexington, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Lexington, Minnesota (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 25, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

This report is intended solely for the information and use those charged with governance and management of the City and the State Auditor and is not intended to be and should not be used by anyone other than these specified parties.



**Abdo**  
Minneapolis, Minnesota  
May 25, 2022